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8	DEEO	DE TITE
9	BEFORE THE DEPARTMENT OF CONSUMER AFFAIRS	
10		E POSTSECONDARY EDUCATION CALIFORNIA
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12	In the Matter of the Statement of Issues	Case No. 1002966
13	Against:	
14	H &H TRUCK DRIVING SCHOOL; HECTOR HERNANDEZ, OWNER	STATEMENT OF ISSUES
15	Applicant for Approval to Operate a Non-	
16	Accredited Institution	
17	Respondent.	·
18	Complainant alleges:	
19	<u>PAR</u>	TIES
20	1. Dr. Michael Marion, Jr. (Complai	nant) brings this Statement of Issues solely in his
21	official capacity as the Chief of the Bureau for Private Postsecondary Education, Department of	
22	Consumer Affairs.	
23	2. On or about April 23, 2015, the B	ureau for Private Postsecondary Education
24	received an application for Approval to Operate a Non-Accredited Institution from H & H Truck	
25	Driving School; Hector Hernandez, Owner (Respondent). On or about April 23, 2015, Hector	
26	Hernandez certified under penalty of perjury to the truthfulness of all statements, answers, and	
27	representations in the application. The Bureau denied the application on August 7, 2017.	
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STATEMENT OF ISSUES

JURISDICTION

- 3. This Statement of Issues is brought before the Director of the Department of Consumer Affairs (Director) for the Bureau for Private Postsecondary Education, under the authority of the following laws. All section references are to the Education Code unless otherwise indicated.
 - 4. Section 94887 of the Education Code¹ states:

An approval to operate shall be granted only after an applicant has presented sufficient evidence to the bureau, and the bureau has independently verified the information provided by the applicant through site visits or other methods deemed appropriate by the bureau, that the applicant has the capacity to satisfy the minimum operating standards. The bureau shall deny an application for an approval to operate if the application does not satisfy those standards

STATUTES

- 5. Section 94885 of the Code provides in pertinent part:
- (a) The bureau shall adopt by regulation minimum operating standards for an institution that shall reasonably ensure that all of the following occur:
- (1) The content of each educational program can achieve its stated objective.
- (2) The institution maintains specific written standards for student admissions for each educational program and those standards are related to the particular educational program.
- (3) The facilities, instructional equipment, and materials are sufficient to enable students to achieve the educational program's goals
- (7) That, upon satisfactory completion of an educational program, the institution gives students a document signifying the degree or diploma awarded....
- 6. Section 94900 of the Code provides:
- (a) An institution shall maintain records of the name, address, e-mail address, and telephone number of each student who is enrolled in an educational program in that institution.
- (b) An institution shall maintain, for each student granted a degree or certificate by

¹ The references to the Education Code are to the current code effective Jan. 1, 2018.

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the terms and conditions of the enrollment agreement, the student shall have the right to obtain a clear explanation of the terms and conditions and all cancellation and refund policies in his or her primary language.

- (b) If the recruitment leading to enrollment was conducted in a language other than English, the enrollment agreement, disclosures, and statements shall be in that language.
- 10. Section 94909 of the California Education Code provides in pertinent part:
- (a) Except as provided in subdivision (d), prior to enrollment, an institution shall provide a prospective student, either in writing or electronically, with a school catalog containing, at a minimum, all of the following:
- (2) Except as specified in Article 2 (commencing with Section 94802), a statement that the institution is a private institution and that it is approved to operate by the bureau.
- (5) A description of the programs offered and a description of the instruction provided in each of the courses offered by the institution, the requirements for completion of each program, including required courses, any final tests or examinations, any required internships or externships, and the total number of credit hours, clock hours, or other increments required for completion.
- (6) If the educational program is designed to lead to positions in a profession, occupation, trade, or career field requiring licensure in this state, a notice to that effect and a list of the requirements for eligibility for licensure.
- (7) Information regarding the faculty and their qualifications.
- (8) A detailed description of institutional policies in the following areas:
- (A) Admissions policies, including the institution's policies regarding the acceptance of credits earned at other institutions or through challenge examinations and achievement tests, admissions requirements for ability-to-benefit students, and a list describing any transfer or articulation agreements between the institution and any other college or university that provides for the transfer of credits earned in the program of instruction. If the institution has not entered into an articulation or transfer agreement with any other college or university, the institution shall disclose that fact.
- (B) Cancellation, withdrawal, and refund policies, including an explanation that the student has the right to cancel the enrollment agreement and obtain a refund of charges paid through attendance at the first class session, or the seventh day after enrollment, whichever is later. The text shall also include a description of the procedures that a student is required to follow to cancel the enrollment agreement or withdraw from the institution and obtain a refund consistent with the requirements of Article 13 (commencing with Section 94919).

1	(9) The schedule of total charges for a period of attendance and an estimated schedule of total charges for the entire educational program.
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3	(15) The following statement:
4	"NOTICE CONCERNING TRANSFERABILITY OF CREDITS AND CREDENTIALS EARNED AT OUR INSTITUTION
5 6 7 8 9	The transferability of credits you earn at (name of institution) is at the complete discretion of an institution to which you may seek to transfer. Acceptance of the (degree, diploma, or certificate) you earn in (name of educational program) is also at the complete discretion of the institution to which you may seek to transfer. If the (credits or degree, diploma, or certificate) that you earn at this institution are not accepted at the institution to which you seek to transfer, you may be required to repeat some or all of your coursework at that institution. For this reason you should make certain that your attendance at this institution will meet your educational goals. This may include contacting an institution to which you may seek to transfer after attending (name of institution) to determine if your (credits or degree, diploma, or certificate) will transfer."
12	11. Section 94911 of the Code provides in pertinent part:
4	An enrollment agreement shall include, at a minimum, all of the following:
15	•••
7	(e) (1) A disclosure with a clear and conspicuous caption, 'STUDENT'S RIGHT TO CANCEL,' under which it is explained that the student has the right to cancel the enrollment agreement and obtain a refund of charges paid through attendance at the first class session, or the seventh day after enrollment, whichever is later.
19	(2) The disclosure shall contain the institution's refund policy and a statement that, if the student has received federal student financial aid funds, the student is entitled to a refund of moneys not paid from federal student financial aid program funds.
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21 22	(h) The transferability disclosure that is required to be included in the school catalog, as specified in paragraph (15) of subdivision (a) of Section 94909.
23	REGULATIONS
24	12. Title 5, California Cod of Regulations section 71140 provides:
25 26	(a) The institution shall include in its Form Application 94886 an organization chart that shows the governance and administrative structure of the institution and the relationship between faculty and administrative positions.
27	(b) The institution shall provide a description of the job duties and responsibilities of each administrative and faculty position.

(f) If licensure is a goal of an educational program, a copy of the approval from the appropriate licensing agency if required. A copy of the intent to approve conditioned solely upon institutional approval from the Bureau will also meet this requirement. Upon request, the institution shall provide to the Bureau copies of the curriculum or Title 5, California Code of Regulations section 71260 provides in pertinent part: (a) For each program offered, the Form Application 94886 shall contain a description of the facilities and the equipment which is available for use by students at the main, (c) The description of the physical facilities shall include building diagrams or campus maps to assist the Bureau in locating these facilities. The diagrams or maps shall identify the location of classrooms, laboratories, workshops, and libraries.... Title 5, California Code of Regulations section 71270 provides in pertinent part: The Form Application 94886 shall include a description of library holdings, services, and other learning resources, including policies and procedures for supplying them to students who do not receive classroom instruction. The description need not consist of a list of each holding. The description shall include an explanation of how the library and other learning resources are sufficient to support the instructional needs of students and, if no facilities exist at the institution, how and when students may obtain access to a library and other learning resources as required by the curriculum Title 5, California Code of Regulations section 71310 provides: (a) The Form Application 94886 shall contain a description of how records required by Article 9 of the Act or this chapter are or will be organized and maintained, the types of documents contained in student files, how the records are stored, and whether academic and financial records are maintained in separate files. The description shall include a statement of the institution's procedures for security and (b) The description shall include the name, physical address, email address, and telephone number of the custodian of records, and the physical addresses and telephone numbers of the offices or buildings where the records will be maintained. Title 5, California Code of Regulations section 71320 provides:

1	24. Title 5, California Code of Regulations section 71760 provides:	
2	Each institution shall develop and maintain adequate procedures used by the institution to assure that it is maintained and operated in compliance with the Act and this Division.	
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5	25. Title 5, California Code of Regulations section 71800 provides in pertinent part:	
6	provide to each student an enrollment agreement that contains at the least the	
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8	(a) The name and address of the institution and the addresses where instruction will	
9	be provided.	
10	(b) Period covered by the enrollment agreement.	
11	(c) Program start date and scheduled completion date.	
12	(d) Date by which the student must exercise his or her right to cancel or withdraw,	
13	and the refund policy, including any alternative method of calculation if approved by the Bureau pursuant to section 94921 of the Code.	
14	(e) Itemization of all institutional charges and fees including, as applicable:	
15	•••	
16	(11) Student Tuition Recovery Fund fee (non-refundable);	
17	••••	
18	26. Title 5, California Code of Regulations section 71810 provides in pertinent part:	
19	20, Third of Carrier and Court of Teganicins section (1220 provides an provides and	
20	•••	
21	(b) The catalog shall contain the information prescribed by Section 94909 of the Code and all of the following:	
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23	(3) If the institution admits students from other countries, whether visa services are	
24	provided or whether the institution will vouch for student status, and any associated charges;	
25	(4) Language proficiency information, including: (A) the level of English language	
26	proficiency required of students and the kind of documentation of proficiency, such as the Test of English as a Foreign Language (TOEFL), that will be accepted; and (B)	
27	whether English language services, including instruction such as ESL, are provided and, if so, the nature of the service and its cost;	
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2	(10) A description of library and other learning resources and the procedures for student access to those resources;	
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4	27. Title 5, California Code of Regulations section 74112 provides in pertinent part:	
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7	(3) "Gainfully Employed" means:	
8	(A)(i) The graduate is employed in a job classification under the United States Department of Labor's Standard Occupational Classification codes, using the Detailed	
9	Occupation (six-digit) level, for which the institution has identified in its catalog and in its employment positions list required by section 94910(f)(2) of the Code that the	
10	program prepares its graduates	
11	28. Title 5, California Code of Regulations section 74115 provides:	
12	provides.	
13	(a) This section applies to every set of financial statements required to be prepared or filed by the Act or by this chapter.	
14	(b) A set of financial statements shall contain, at a minimum, a balance sheet, an	
15	income statement, and a cash flow statement, and the preparation of financial statements, shall comply with all of the following:	
16	(1) Audited and reviewed financial statements shall be conducted and prepared in	
17	accordance with the generally accepted accounting principles established by the American Institute of Certified Public Accountants by an independent certified public	
18	accountant who is not an employee, officer, or corporate director or member of the governing board of the institution.	
19	(2) Financial statements prepared on an annual basis as required by section 74110(b)	
20	shall be prepared in accordance with the generally accepted accounting principles established by the American Institute of Certified Public Accountants. Nonprofit institutions shall provide appeal financial statements are remainded.	
21	institutions shall provide annual financial statements as required under generally accepted accounting principles for nonprofit organizations.	
22	(3) The financial statements shall establish that the institution meets the requirements for financial resources required by Section 71745.	
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24	(4) If an audit performed to determine compliance with any federal or state student financial aid program reveals any failure to comply with the requirements of the	
25	program and the noncompliance creates any liability or potential liability for the institution, the financial statements shall reflect the liability or potential liability.	
26	(5) Any audits shall demonstrate that the accountant obtained an understanding of the institution's internal financial control structure, assessed any risks, and has reported	
27	any material deficiencies in the internal controls.	
28	(c) Work papers for the financial statements shall be retained for five years from the	

date of the statements and shall be made available to the Bureau upon request.

(d) "Current" with respect to financial statements means completed no sooner than 120 days prior to the time it is submitted to the Bureau, and covering no less than the most recent complete fiscal year. If more than 8 months will have elapsed between the close of the most recent complete fiscal year and the time it is submitted, the fiscal statements shall also cover no less than five months of that current fiscal year.

BACKGROUND

29. Respondent's submitted an application for an approval to operate a non-accredited Institution on or about April 23, 2015. On or about August 29, 2015, the Bureau sent a deficiency letter to the Respondent. The Bureau received a response from the Respondent on September 8, 2015. On or about January 30, 2017, the Bureau sent a second deficiency letter to the Respondent. On February 12, 2017 and February 20, 2017 the Bureau received responses from the Respondent. The Bureau's Notice of Denial of the Application for Approval to Operate was sent to Respondent on August 7, 2017.

FIRST CAUSE FOR DENIAL OF APPLICATION

(Organization and Management)

30. Respondent's application is subject to denial pursuant to Code section 94887 in conjunction with Title 5, California Code of Regulations, sections 71140, subdivision (a) and 71730, in that Respondent failed to demonstrate that it met minimum operating standards by failing to identify the positions of chief executive officer, chief operating officer, and chief academic officer, and failing to provide the job descriptions and duties for said position as required.

SECOND CAUSE FOR DENIAL OF APPLICATION

(Exemplars of Student Enrollment Agreements)

- Respondent's application is subject to denial in that the exemplars of student enrollment agreements failed to comply with the Code and Regulations as follows below:
- a. Under Code section 94906, subdivision (b), Respondent failed to provide a Spanish version of their enrollment agreement despite the fact that in their March 28, 2017,

submission stated that they will provide non-English speaking persons copies of the enrollment agreement in Spanish.

- b. Under Title 5, California Code of Regulations, section 71800, subdivision (a), Respondent's proposed enrollment agreement included two addresses, however, it was unclear which type of instruction (classroom or practical training) would take place at each location.
- c. Under Title 5, California Code of Regulations, section 71800, subdivisions (b), and (d), Respondent's proposed enrollment agreement did not include the time period covered by the enrollment agreement. Also, the enrollment agreement did not include a date by which the student must exercise his or her right to cancel or withdraw from the agreement.
- d. Under Title 5, California Code of Regulations, section 71800, subdivisions (e) (11), Respondent's proposed enrollment agreement listed the Student Tuition Recovery Fund Fee as \$10.00 when the current fee should be listed as \$0.00.
- e. Under Code section 94911, subdivision (e)(1), and (2), Respondent's proposed enrollment agreement provided inconsistent statements pertaining to the student's right to cancel. The statement under "Student's Right to Cancel" provided that a student would receive a full refund if a notice of cancellation was made before midnight the second business day after the first day of instruction. However, under "Buyer's Right to Cancel" the same student enrollment agreement provides that a student can cancel on or before midnight the seventh business day after the first day of instruction.
- f. Under Code section 94911, subdivision (e)(2), Respondent's proposed enrollment agreement is not clear if a student is entitled to a refund of monies which are not paid from federal student financial aid program funds when a student has received financial aid.
- g. Under Code section 94911, subdivision (h), Respondent's proposed enrollment agreement failed to include the following statement: "Acceptance of the certificate you earn in Truck Driving is also at the complete discretion of the institution to which you may seek to transfer."

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THIRD CAUSE FOR DENIAL OF APPLICATION

(Instructions and Degree Offered)

Respondent's application is subject to denial in that the admission requirements detailed below failed to comply with the Code and Regulations as follows:

- a. Under Title 5, California Code of Regulations section 71210, subdivision (c) (1), Respondent did not submit admissions requirements for their program, including minimum levels of prior education, preparation, or training.
- b. Under Title 5, California Code of Regulations, section 71210, subdivision (c) (2), Respondent did not disclose information regarding the ability-to-benefit examination as required by the Education Code.
- c. Under Title 5, California Code of Regulations, section 71210, subdivision (c) (3), Respondent did not indicate the types and amount of general education that students must possess to enter the program.
- d. Under Title 5, California Code of Regulations, section 71210, subdivision (c) (5), Respondent did not describe in detail the method of instruction for the truck driving program.
- e. Under Title 5, California Code of Regulations, sections 71210, subdivision (c) (6), Respondent failed to provide a detailed description of the graduation requirements for their program.
- f. Under Title 5, California Code of Regulations, sections 71210, subdivision (c) (7), Respondent failed to explain if the education program is designed to fit or prepare students for employment in any occupation and to identify each occupation and job title for which each educational program is represented to lead.

FOURTH CAUSE FOR DENIAL OF APPLICATION (Educational Program)

32. Respondent's application is subject to denial in that the educational program failed to meet the requirements of the Code and Regulations as set forth more specifically below:

- a. Under Code section 94909, (a) (2), Respondent's catalog states that they are approved to operate by the Bureau however used the Bureau's former name.
- b. Under Title 5, California Code of Regulations, section 71810 (b) (10), Respondent did not include a description of the library and other learning resources along with procedures for the students to access those resources.
- c. Under Code 94909, subdivision (a) (15), the language that addresses transferability of credits and credentials is stated incorrectly on page four of the catalog.
- d. Under Title 5, California Code of Regulations, section 71810 (b) (3), the statement in the catalog pertaining to visas on page six is confusing and should be clarified or removed if the institution does not admit students from other countries.
- e. Under Title 5, Code of Regulations, section 71810 (b) (4), the catalog does not include a level of English proficiency required of students nor does it list the acceptable documentation establishing proficiency which would be accepted.
- f. Under Code section 94909, subdivision (a) (5), the catalog fails to identify which program courses are offered by the institution and the program description on page 15 of said catalog is inconsistent in identifying whether the institution offers one or two programs.
- g. Under Code section 94909, subdivision (a) (6), the catalog failed to specify the requirements for eligibility for licensure when the program's stated career outcome requires specific licensing from the Department of Motor Vehicles.
- h. Under Code section 94909, subdivision (a) (9), the catalog failed to include the schedule of total charges for a period of attendance.
- i. Under Code section 94909, subdivision (a) (8) (B), and Title 5, California Code of Regulations, section 71750, the catalog provides inconsistent statements regarding the student's right to cancel.
- j. Under Code section 94909, subdivision (a) (7), Respondent failed to provide the qualifications for instructor Andre Steven Hernandez.
- k. Under Title 5, Code of Regulations, section 71810 (b) (15), the catalog does not indicate that transcripts will be maintained permanently by the institution as required.

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1	1. Under Title 5, California Code of Regulations, section 74112 (d) (3) (A) (i), the	
2	catalog fails to list the job classifications for each program using the United States Department of	
3	Labor Standard Occupational Classification Codes.	
5	NINTH CAUSE FOR DENIAL OF APPLICATION (Record-Keeping)	
6	37. Respondent's application is subject to denial pursuant to California Education	
7	Code sections, 94900 and 94900.5, in conjunction with Title 5, California Code of Regulations	
8	section, 71310 (a), in that Respondent failed to list or describe how records would be organized	
9	and maintained in the student files as required.	
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11	TENTH CAUSE FOR DENIAL OF APPLICATION (Self Monitoring Procedures)	
12	38. Respondent's application is subject to denial pursuant to Title 5, California Code	
13	of Regulations, sections 71320 and 71760, in that Respondent failed to provide sufficient	
14	evidence that the institution will meet the requirements for self-monitoring.	
15	<u>PRAYER</u>	
16	WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,	
17	and that following the hearing, the Director of the Department of Consumer Affairs issue a	
18	decision:	
19	1. Denying the application of H & H Truck Driving School, Hector Hernandez,	
20	Owner for an Approval to Operate Non-Accredited Institution.	
21	2. Taking such other and further action as deemed necessary and proper.	
22 23	DATED: 4/26/18 - J. Juli	
24	DR. MICHAEL MARION, JR. Chief	
25 26	Bureau for Private Postsecondary Education Department of Consumer Affairs State of California	
27	Complainant	
28	SA2017109734 13060605.doc	