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8	BEFORE THE		
9	DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU FOR PRIVATE POSTSECONDARY EDUCATION		
10	STATE OF C.	ALIFORNIA	
11			
12	In the Matter of the Accusation Against:	Case No. BPPE22-515	
13	MILPITAS MASSAGE COLLEGE; NINH	DEFAULT DECISION AND ORDER	
14	THI NGUYEN; OWNER 106 South Abel Street		
15	Milpitas, CA 95035	[Gov. Code, §11520]	
16	Institution Code No. 60985589		
17	Respondents.		
18		•	
19	FINDINGS	OF FACT	
20	1. On or about February 24, 2023, Comp	plainant Deborah Cochrane, in her official	
21	capacity as the Chief of the Bureau for Private Po	stsecondary Education, Department of	
22	Consumer Affairs, filed Accusation No. BPPE22-	515 against Ninh Thi Nguyen, dba Milpitas	
23	Massage College (Respondent) before the Director	or of the Department of Consumer Affairs.	
24	(Accusation attached as Exhibit A.)		
25	2. On or about April 19, 2007, the Burea	nu granted Approval to Operate Institution Code	
26	No. 60985589 to Diana Nguyen Vuong d.b.a. Milpitas Massage College. An application for		
27	change of ownership was received by the Bureau on July 2, 2012, and according to Bureau		
28	records, Ninh Thi Nguyen (Respondent) began ownership of Milpitas Massage College on		

(MILPITAS MASSAGE COLLEGE; NINH THI NGUYEN; OWNER) DEFAULT DECISION & ORDER Case No. BPPE22-515

1	<u>ORDER</u>	
2	IT IS SO ORDERED that Approval to Operate Institution Code No. 60985589, issued to	
3	Respondent Ninh Thi Nguyen, dba Milpitas Massage College, is revoked.	
4	Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a	
5	written motion requesting that the Decision be vacated and stating the grounds relied on within	
6	seven (7) days after service of the Decision on Respondent. The agency in its discretion may	
7	vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute.	
8	This Decision shall become effective onMay 12, 2023	
9	It is so ORDERED April 7, 2023	
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11	"Original Signature on File"	
12	RYAN MARCROFT DEPUTY DIRECTOR LEGAL AFFAIRS DIVISION DEPARTMENT OF CONSUMER AFFAIRS	
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15	Attachment: Exhibit A: Accusation	
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Exhibit A

Accusation

1	ROB BONTA				
2	Attorney General of California JOSHUA A. ROOM				
3	Supervising Deputy Attorney General NEVA L. TASSAN				
4	Deputy Attorney General State Bar No. 252612				
5	455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004				
6	Telephone: (415) 510-4455 Facsimile: (415) 703-5480				
7	Attorneys for Complainant				
8	BEFORE THE				
9	DEPARTMENT OF CONSUMER AFFAIRS				
10	FOR THE BUREAU FOR PRIVATE POSTS STATE OF CALIFOR				
11					
12	In the Matter of the Accusation Against:	Case No. BPPE22-515			
13	MILPITAS MASSAGE COLLEGE; NINH THI	ACCUSATION			
14	NGUYEN; OWNER 106 South Abel Street				
15	Milpitas, CA 95035				
16	Institution Code No. 60985589				
17	Respondents.				
18					
19	<u>PARTIES</u>				
20	Deborah Cochrane (Complainant) brings this A	Accusation solely in her official			
21	capacity as the Chief of the Bureau for Private Postsecondary Education (Bureau), Department of				
22	Consumer Affairs.				
23	2. On or about April 19, 2007, the Bureau grante	ed Approval to Operate Institution Code			
24	No. 60985589 to Diana Nguyen Vuong d.b.a. Milpitas Massage College. An application for				
25	change of ownership was received by the Bureau on July 2, 2012, and according to Bureau				
26	records, Ninh Thi Nguyen (Respondent) began ownership of Milpitas Massage College on				
27	December 31, 2012. The Institution Approval to Operate was in full force and effect at all times				
28	relevant to the charges brought in this Accusation, and wil	ll expire on January 6, 2025. Pursuant			
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1	to the Approval to Operate, Respondent is permitted to teach the following programs: Barbering,		
2	Cosmetology, Electrology, Esthetics, Manicuring and Nail Technician, as well as Basic,		
3	Intermediate and Advanced Massage.		
4	<u>JURISDICTION</u>		
5	3. This Accusation is brought before the Director of the Department of Consumer		
6	Affairs (Director) for the Bureau under the authority of the following laws. All section references		
7	are to the Education Code unless otherwise indicated.		
8	4. Business and Professions Code section 118 states, in part:		
9			
10	(b) The suspension, expiration, or forfeiture by operation of law of a license issued by a board in the department, or its suspension, forfeiture, or cancellation by order of the board or by order of a court of law, or its surrender without the written consent of the board, shall not, durin		
11			
12	any period in which it may be renewed, restored, reissued, or reinstated, deprive the board of its authority to institute or continue a disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking		
13			
14	disciplinary action against the licensee on any such ground.		
15 16	(c) As used in this section, 'board' includes an individual who is authorized by any provision of this code to issue, suspend, or revoke a license, and 'license' includes 'certificate,' 'registration,' and 'permit.'"		
17			
	5. Business and Professions Code section 477 states:		
18	As used in this division:		
19 20	(a) 'Board' includes 'bureau,' 'commission,' 'committee,' 'department,' 'division,' 'examining committee,' 'program,' and 'agency.'		
21	(b) 'License' includes certificate, registration or other means to engage in a business or		
22	profession regulated by this code.		
23	6. Section 94937 states, in part:		
24	(a) As a consequence of an investigation, which may incorporate any materials obtained or		
25	produced in connection with a compliance inspection, and upon a finding that an institution has committed a violation, the bureau may place an institution on probation or may suspend or revoke		
26	an institution's approval to operate for:		
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1	(2) A material violation or repeated violations of this chapter or regulations adopted pursuant to this chapter that have resulted, or may result, in harm to students. For purposes of this personal wice violation, includes that is not limited to misropresentation.				
2	of this paragraph, "material violation" includes, but is not limited to, misrepresentation, fraud in the inducement of a contract, and false or misleading claims or advertising, upon				
3	or may result, in harm to the student.				
5					
6	(c) The bureau may seek reimbursement pursuant to Section 125.3 of the Business and Professions Code.				
7	STATUTORY AND REGULATORY PROVISIONS				
8					
9	7. Section 94893 states:				
10	If an institution intends to make a substantive change to its approval to operate, the institution shall receive prior authorization from the bureau. Except as provided in subdivision (a				
11	of Section 94896, if the institution makes the substantive change without prior bureau authorization, the institution's approval to operate may be suspended or revoked.				
12	8. Section 94897 states, in part:				
13	An institution shall not do any of the following:				
14					
15					
16	statement related to, a test score, grade of record of grades, attendance record, record indicating				
17	student completion, placement, employment, salaries, or financial information, including any of the following:				
18	(1) A financial report filed with the bureau.				
19	(2) Information or records relating to the student's eligibility for student financial aid at the				
20	institution.				
21	(3) Any other record or document required by this chapter or by the bureau.				
22	(k) Willfully falsify, destroy, or conceal any document of record while that document of record is required to be maintained by this chapter.				
23	record is required to be maintained by this enapter.				
24	•••				
25	9. Section 94902 states, in part:				
26	(a) A student shall enroll solely by means of executing an enrollment agreement. The enrollment agreement shall be signed by the student and by an authorized employee of the				
27	institution.				
28					

(MILPITAS MASSAGE COLLEGE) ACCUSATION

1	(b) The qualifying institution shall maintain the data required under this section in an electronic format that is readily available and open to inspection by the Bureau upon request. The		
2	institution shall make the records immediately available to a Bureau representative conducting a site inspection or, upon written request, shall provide a copy within 14 calendar days of the		
3	request. All records shall be provided to the Bureau in an intelligible and orderly manner and in an electronic format.		
4	14. California Code of Regulations, title 5, section 71760 states:		
5			
6	Each institution shall develop and maintain adequate procedures used by the institution to assure that it is maintained and operated in compliance with the Act and this Division.		
7 8	15. California Code of Regulations, title 16, section 940, states:		
9	a) The minimum equipment for a school of cosmetology shall be as follows:		
10	(8) Thermal hair straighteners (A) Non-electric comb: 3		
11	(B) Stove (for non-electric combs): 1		
12	(C) Electric curling iron: 1		
13	(D) Non-electric curling iron (at least two sizes): 3 (E) Stove (for non-electric curling irons): 1		
14			
15	16. California Code of Regulations, title 16, section 961, states:		
16	(a) An approved school shall provide a printed or electronic copy of the following to each student within the first week of instruction:		
17			
18	(1) At least one textbook in the course of instruction that the student is enrolled in (e.g. cosmetology, barbering, electrology, esthetics, manicuring).		
19	(2) A current version of the California Barbering and Cosmetology Act (Chapter 10 of Division 3 of the California Business and Professions Code, commencing with		
20	section 7301); (3) A current copy of the Barbering and Cosmetology Regulations (Title 16, Division		
21 22	9 of the California Code of Regulations, commencing with section 904); (4) A current version of any licensing examination translation guide prepared by the licensing exam vendor to assist exam candidates in the language in which the student		
23	intends to take the examination, if the student intends to take the examination in one of the non-English languages offered by the board.		
24	of the hon-English languages offered by the board.		
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the window on each date and no one answered.

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32. When asked whether classes were taught in Vietnamese, Respondent stated that she asks the students who speak English whether they are okay to take the class, knowing that some of it will be presented in Vietnamese. Respondent stated that all of her current students speak Vietnamese.

AUGUST 23, 2022 – INSPECTION OF STUDENT FILES

- 33. Review of the student files on-site revealed the following:
- a. Student files did not contain School Performance Fact Sheet (SPFS) forms.
- b. Enrollment agreements were often not signed by a College representative.
- c. Student files for the current students did not contain the current week's timecards.
- d. Some files did not contain any record of payment.
- e. Students arrived and clocked in within the same six-minute window every morning for five months, before 10 AM, such as 9:53 AM to 9:59 AM.
- f. In the reviewed timecards, the students clocked out 6:30 PM to 6:35 PM on days that they attended 8 hours.
- g. Numerous student timecard records showed that they clocked in at school before 10 AM on days that the BBC inspector visited the College and saw that it was closed. For example, student NL's record showed that they attended school on all four days that the BBC representative visited the school and found it to be closed. Students were granted clock hours for training they did not attend or receive for the day and/or week.
- 34. Respondent stated that the school was open 10 AM to 6 PM on the date of the inspection. When asked how many students were scheduled for class on August 23, 2022, Respondent stated that only four (4) students were currently enrolled, one (1) esthetician student and three (3) cosmetology students. All four students were enrolled in a 1,000-hour program. However, no students arrived on August 23, 2022, and Respondent could not explain why.
- 35. Respondent is not approved by the BBC or the Bureau to provide a 1,000-hour course.

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(MILPITAS MASSAGE COLLEGE) ACCUSATION

FIRST CAUSE FOR DISCIPLINE

(Insufficient Facilities and Equipment)

45. Respondent has subjected its approval to operate to disciplinary action under California Code of Regulations, title 5, section 71735, subdivisions (a) and (b), title 16, sections 940 and 961, and/or California Building Code section 1253.1.1, for insufficient facilities and equipment, as described in paragraphs 25-32.

SECOND CAUSE FOR DISCIPLINE

(Failure to Provide Requisite Instruction)

46. Respondent has subjected its approval to operate to disciplinary action under California Code of Regulations, title 5, section 71715, subdivisions (a) and/or (b), for instruction not being the central focus of the institution and/or failing to provide the requisite direct instruction, as described in paragraphs 18-42.

THIRD CAUSE FOR DISCIPLINE

(Prohibited Business Practices)

47. Respondent has subjected its approval to operate to disciplinary action under Code section 94897, subdivisions (j) and/or (k) for committing prohibited business practices, including making untrue or misleading changes in, and/or making untrue or misleading statements related to, a record indicating student completion or other document required by the Bureau, and/or willfully falsifying, destroying, or concealing any document of record, by allowing inconsistent and false documenting of student training hours, as described in paragraphs 18-42.

FOURTH CAUSE FOR DISCIPLINE

(Failure to Meet Minimum Operating Standards)

48. Respondent has subjected its approval to operate to disciplinary action under California Code of Regulations, title 5, section 71760, in that Respondent failed to develop and maintain adequate procedures used by the institution to assure that it is maintained and operated in compliance with the Act and the Bureau's regulations, when Respondent failed to document student training hours, as described in paragraphs 18-42.

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Respondent, resulting in the issuance of a \$5,000.00 fine and Order of Abatement, based on the 1 2 following: 3 Laws/Regulations Violated **Description** 4 Bureau staff reviewed student files and found that the 5 files did not contain a copy of the SPFS document as CCR title 5, section 71920(a)(b)(3), required. In addition, Bureau staff found that the CCR title 5, section 71800 (c) and 6 Enrollment Agreement was not complete, as the financial Code section 94902(a)(b)(1)(3)section, program start date, and scheduled completion 7 date sections were missing. Respondent did not have faculty files for the Bureau staff 8 CCR title 5, section 71930(e) to review. Respondent stated that faculty information could be found in the catalog. Bureau staff informed 9 Respondent that the Institution must keep faculty records to show proof of education requirements. 10 11 The Order of Abatement is under review but has not been deemed compliant. 12 13 **PRAYER** 14 WHEREFORE, Complainant requests that a hearing be held on the matters herein further 15 alleged, and that following the hearing, the Director of the Department of Consumer Affairs issue 16 a decision: 17 1. Revoking or suspending Approval to Operate Institution Code No. 60985589, issued 18 to Ninh Thi Nguyen dba Milpitas Massage College (Respondent); 19 2. Ordering Respondent to pay the Bureau for Private Postsecondary Education the 20 reasonable costs of the investigation and enforcement of this case, pursuant to Business and 21 Professions Code section 125.3; and. 22 3. Taking such other and further action as deemed necessary and proper. 23 24 "Original Signature on File" 2/24/2023 DATED: 25 DEBORAH COCHRANE Chief 26 Bureau for Private Postsecondary Education Department of Consumer Affairs 27 State of California Complainant 28

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(MILPITAS MASSAGE COLLEGE) ACCUSATION