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7	Attorneys for Complainant				
8	BEFORE THE DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU FOR PRIVATE POSTSECONDARY EDUCATION STATE OF CALIFORNIA				
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10					
11	In the Matter of the Accusation Against:	Case No. 996860			
12	FORM ACADEMY, INC., MIRIAM				
13		ACCUSATION			
14	Los Angeles, CA 90026				
15	Certification of Institutional and Program Approval No. 83978984				
16	Respondent.				
17					
18	Complainant alleges:				
19	<u>PARTIES</u>				
20	1. Joanne Wenzel (Complainant) brings this Accusation solely in her official capacity as				
21	the Chief of the Bureau for Private Postsecondary Education, Department of Consumer Affairs.				
22	2. On or about October 27, 2010, the Bureau for Private Postsecondary Education				
23	(Bureau) issued Certification of Institutional and Program Approval Number 83978984 to Form				
24	Academy Inc. with Miriam Jones (Respondent) as sole owner. The Certification of Institutional				
25	and Program Approval was in full force and effect at all times relevant to the charges brought				
26	herein and will expire on October 20, 2016, unless renewed.				
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#### **JURISDICTION**

- 3. This Accusation is brought before the Director of the Department of Consumer Affairs (Director) for the Bureau under the authority of the following laws. All § references are to the Education Code<sup>1</sup> unless otherwise indicated.
- 4. Section 118, subdivision (b), of the Code provides in pertinent part that the suspension, expiration, surrender, cancellation of a license shall not deprive the Director of jurisdiction to proceed with a disciplinary action during the period within which the license may be renewed, restored, reissued or reinstated.
  - 5. Section 94932 of the Code states:

"The bureau shall determine an institution's compliance with the requirements of this chapter. The bureau shall have the power to require reports that institutions shall file with the bureau in addition to the annual report, to send staff to an institution's sites, and to require documents and responses from an institution to monitor compliance. When the bureau has reason to believe that an institution may be out of compliance, it shall conduct an investigation of the institution. If the bureau determines, after completing an investigation, that an institution has violated any applicable law or regulation, the bureau shall take appropriate action pursuant to this article."

6. Section 94933 of the Code states:

"The bureau shall provide an institution with the opportunity to remedy noncompliance, impose fines, place the institution on probation, or suspend or revoke the institution's approval to operate, in accordance with this article, as it deems appropriate based on the severity of an institution's violations of this chapter, and the harm caused to students."

<sup>1</sup> The California Private Postsecondary Education Act of 2009 was recently amended, effective January 1, 2015. See Senate Bill No. 1247. This Accusation is based on the amended version of the Act.

- 13. Section 94909 of the Code states, in pertinent part:
- "(a) Except as provided in subdivision (d), prior to enrollment, an institution shall provide a prospective student, either in writing or electronically, with a school catalog containing, at a minimum, all of the following:
- (1) The name, address, telephone number, and, if applicable, Internet Web site address of the institution.
- (2) Except as specified in Article 2 (commencing with § 94802), a statement that the institution is a private institution and that it is approved to operate by the bureau.
  - (3) The following statements:
- (A) "Any questions a student may have regarding this catalog that have not been satisfactorily answered by the institution may be directed to the Bureau for Private Postsecondary Education at (address), Sacramento, CA (ZIP Code), (Internet Web site address), (telephone and fax numbers)."
- (B) "As a prospective student, you are encouraged to review this catalog prior to signing an enrollment agreement. You are also encouraged to review the School Performance Fact Sheet, which must be provided to you prior to signing an enrollment agreement."
- (C) "A student or any member of the public may file a complaint about this institution with the Bureau for Private Postsecondary Education by calling (toll-free telephone number) or by completing a complaint form, which can be obtained on the bureau's Internet Web site (Internet Web site address)."

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- (8) A detailed description of institutional policies in the following areas:
- (A) Admissions policies, including the institution's policies regarding the acceptance of credits earned at other institutions or through challenge examinations and achievement tests, admissions requirements for ability-to-benefit students, and a list describing any transfer or articulation agreements between the institution and any other college or university that provides for the transfer of credits earned in the program of instruction. If the institution has not entered

into an articulation or transfer agreement with any other college or university, the institution shall disclose that fact.

. . .

- (12) A statement specifying whether the institution has a pending petition in bankruptcy, is operating as a debtor in possession, has filed a petition within the preceding five years, or has had a petition in bankruptcy filed against it within the preceding five years that resulted in reorganization under Chapter 11 of the United States Bankruptcy Code (11 U.S.C. Sec. 1101 et seq.)."
  - 14. Section 94910 of the Code states, in pertinent part:

"Except as provided in subdivision (d) of Section 94909 and Section 94910.5, prior to enrollment, an institution shall provide a prospective student with a School Performance Fact Sheet containing, at a minimum, the following information, as it relates to the educational program:

- (a) Completion rates, as calculated pursuant to Article 16 (commencing with § 94928).
- (b) Placement rates for each educational program, as calculated pursuant to Article 16 (commencing with § 94928), if the educational program is designed to lead to, or the institution makes any express or implied claim related to preparing students for, a particular career, occupation, vocation, job, or job Title.
- (c) License examination passage rates for programs leading to employment for which passage of a state licensing examination is required, as calculated pursuant to Article 16 (commencing with § 94928).
- (d) Salary or wage information, as calculated pursuant to Article 16 (commencing with § 94928).

...

- (g) The following statements:
- (1) 'This fact sheet is filed with the Bureau for Private Postsecondary Education. Regardless of any information you may have relating to completion rates, placement rates, starting salaries, or

license exam passage rates, this fact sheet contains the information as calculated pursuant to state law.

- (2) "Any questions a student may have regarding this fact sheet that have not been satisfactorily answered by the institution may be directed to the Bureau for Private Postsecondary Education at (address), Sacramento, CA (ZIP Code), (Internet Web site address), (telephone and fax numbers)."
  - 15. Section 94911 of the Code states, in pertinent part:
  - "An enrollment agreement shall include, at a minimum, all of the following:

. . .

(c) In underlined capital letters on the same page of the enrollment agreement in which the student's signature is required, the total charges for the current period of attendance, the estimated total charges for the entire educational program, and the total charges the student is obligated to pay upon enrollment.

. . .

- (i) (1) The following statement: 'Prior to signing this enrollment agreement, you must be given a catalog or brochure and a School Performance Fact Sheet, which you are encouraged to review prior to signing this agreement. These documents contain important policies and performance data for this institution. This institution is required to have you sign and date the information included in the School Performance Fact Sheet relating to completion rates, placement rates, license examination passage rates, and salaries or wages, prior to signing this agreement.'
- (2) Immediately following the statement required by paragraph (1), a line for the student to initial, including the following statement: 'I certify that I have received the catalog, School Performance Fact Sheet, and information regarding completion rates, placement rates, license examination passage rates, and salary or wage information included in the School Performance Fact sheet, and have signed, initialed, and dated the information provided in the School Performance Fact Sheet.'

classroom, seminar, workshop, lecture, colloquium, laboratory, tutorial, or other physical learning settings consistent with the mission, purposes, and objectives of the institution."

- 22. Cal. Code of Regs., Title 5, § 71720(b) states, in pertinent part:
- "(b) Instructors in an Educational Program Not Leading to a Degree.
- (1) An institution shall employ instructors who possess the academic, experiential and professional qualifications to teach, including a minimum of three years of experience, education and training in current practices of the subject area they are teaching. If an instructor does not possess the required three years of experience, education and training in the subject area they are teaching, the institution shall document the qualifications the instructor possesses that are equivalent to the minimum qualifications."
  - 23. Cal. Code of Regs., Title 5, § 71735 states:
- "(a) An institution shall have sufficient facilities and necessary equipment to support the achievement of the educational objectives of all of the courses and educational programs in which students are enrolled. If an institution represents that the educational service will fit or prepare a student for employment in a particular occupation or as described in particular job Titles, either of the following conditions shall be met:
- (1) The equipment used for instruction or provided to the student shall be comparable in model type or features to equipment generally used in those occupations or job titles at the time the instruction is offered.
- (2) The institution shall establish that the equipment used for instruction or provided to a student is not obsolete and is sufficient for instructional purposes to reasonably assure that a student acquires the necessary level of education, training, skill, and experience to obtain employment in the field of training and to perform the tasks associated with the occupation or job title to which the educational program was represented to lead.
- (b) An institution's facilities, including heating and cooling, ventilation, lighting, classrooms, laboratories, and campus environs, shall be well-maintained. The institution shall maintain all valid permits required by any public agencies relating to the health and safety of the

institution's facilities and equipment on file, and such permits shall be available to the Bureau upon request."

- Cal. Code of Regs., Title 5, § 71740(b) states, in pertinent part:
- "(b) An institution shall provide or make provisions for the library and other learning resources needed to support each educational program it offers, including resources such as reference works, periodicals, monographs, and media and equipment specific to the educational programs offered."
  - 25. Cal. Code of Regs., Title 5, § 71745 states, in pertinent part:
- "(a) The institution shall document that it has at all times sufficient assets and financial resources to do all of the following:

- (4) Pay timely refunds as required by Article 13 of the Act.
- (5) Pay all operating expenses due within 30 days.
- (6) Maintain a ratio of current assets to current liabilities of 1.25 to 1.00 or greater at the end of the most recent fiscal year when using generally accepted accounting principles, or for an institution participating in Title IV of the federal Higher Education Act of 1965, meet the composite score requirements of the U.S. Department of Education. For the purposes of this §, current assets does not include: intangible assets, including goodwill, going concern value, organization expense, startup costs, long-term prepayment of deferred charges, and non-returnable deposits, or state or federal grant or loan funds that are not the property of the institution but are held for future disbursement for the benefit of students. Unearned tuition shall be accounted for in accordance with general accepted accounting principles."
  - Cal. Code of Regs., Title 5, § 71750 states, in pertinent part: 26.
- "(a) Every institution shall make refunds that are no less than the refunds required under the Act and this Division.

- (c) A pro rata refund pursuant to § 94919(c) or 94920(d) or 94927 of the Code shall be no less than the total amount owed by the student for the portion of the educational program provided subtracted from the amount paid by the student, calculated as follows:
- (1) The amount owed equals the daily charge for the program (total institutional charge, divided by the number of days or hours in the program), multiplied by the number of days student attended, or was scheduled to attend, prior to withdrawal.

. . .

- (e) An institution shall refund any credit balance on the student's account within 45 days after the date of the student's completion of, or withdrawal from, the educational program in which the student was enrolled. For purposes of this subdivision and § 94919(d) of the Code, 'day' means calendar day.
- (f) The institution shall maintain a cancellation and withdrawal log, kept current on a monthly basis, which shall include the names, addresses, telephone numbers, and dates of cancellations or withdrawal of all students who have cancelled the enrollment agreement with, or withdrawn from, the institution during the calendar year."
  - 27. Cal. Code of Regs., Title 5, § 71660 states:

"An institution shall notify the Bureau of a non-substantive change including: change of location of less than 10 miles; addition of a program related to the approved programs offered by the institution; addition of a new branch five miles or less from the main or branch campus; addition of a satellite; and change of mailing address. All such notifications shall be made within 30 days of the change and sent to the Bureau, in writing, to the address listed in § 70020."

- 28. Cal. Code of Regs., Title 5, § 71770 states, in pertinent part:
- "(a) The institution shall establish specific written standards for student admissions for each educational program. These standards shall be related to the particular educational program. An institution shall not admit any student who is obviously unqualified or who does not appear to have a reasonable prospect of completing the program. In addition to any specific standards for an educational program, the admissions standards must specify as applicable that:

- (1) Each student admitted to an undergraduate degree program, or a diploma program, shall possess a high school diploma or its equivalent, or otherwise successfully take and pass the relevant examination as required by § 94904 of the Code."
  - 29. Cal. Code of Regs., Title 5, § 71800 states, in pertinent part:

"In addition to the requirements of § 94911 of the Code, an institution shall provide to each student an enrollment agreement that contains at the least the following information:

- (a) The name and address of the institution and the addresses where instruction will be provided.
  - (b) Period covered by the enrollment agreement.
  - (c) Program start date and scheduled completion date.
- (d) Date by which the student must exercise his or her right to cancel or withdraw, and the refund policy, including any alternative method of calculation if approved by the Bureau pursuant to § 94921 of the Code."

30. Cal. Code of Regs., Title 5, § 71810 states:

- "(a) Each institution shall provide a catalog pursuant to § 94909 of the Code, which shall be updated annually. Annual updates may be made by the use of supplements or inserts accompanying the catalog. If changes in educational programs, educational services, procedures, or policies required to be included in the catalog by statute or regulation are implemented before the issuance of the annually updated catalog, those changes shall be reflected at the time they are made in supplements or inserts accompanying the catalog.
- (b) The catalog shall contain the information prescribed by § 94909 of the Code and all of the following:
  - (1) The specific beginning and ending dates defining the time period covered by the catalog;
- (9) A description of the facilities and of the types of equipment and materials that will be used for instruction;

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- 32. Cal. Code of Regs., Title 5, § 74006 states:
- "(a) An institution's annual fee is due within 30 days of the date on which the institution originally receives its approval to operate and each year thereafter on the anniversary of the date of the original approval.
  - (b) An institution shall pay its annual fee in addition to any other applicable fees.
- (c) The annual institutional fee is based on the institution's annual revenue. For purposes of this article, annual revenue is annual gross revenue."
  - 33. Cal. Code of Regs., Title 5, § 74110(c) states, in pertinent part:
- "(c) An institution shall file its annual report by September 1st. The Bureau may extend the period for filing if the institution demonstrates evidence of substantial need but in no case longer than 60 days. The institution shall not change the date of its filing its annual report because of a change in the fiscal year without the Bureau's approval."
  - 34. Cal. Code of Regs., Title 5, § 76120(a) states, in pertinent part:
- "(a) Each qualifying institution shall collect an assessment of zero dollars (\$ 0) per one thousand dollars (\$ 1,000) of institutional charges, rounded to the nearest thousand dollars, from each student in an educational program who is a California resident or is enrolled in a residency program. For institutional charges of one thousand dollars (\$ 1,000) or less, the assessment is zero dollars (\$ 0)."
  - 35. Cal. Code of Regs., Title 5, § 76130 states, in pertinent part:
- "(a) A qualifying institution shall collect the assessment from each student in an educational program at the time it collects the first payment from or on behalf of the student at or after enrollment. The assessment shall be collected for the entire period of enrollment, regardless of whether the student pays the institutional charges in increments.
- (b) A qualifying institution shall complete the STRF Assessment Reporting Form (Rev. 2/10) and remit it with the STRF assessments collected from students to be received by the Bureau no later than the last day of the month following the close of the quarter as follows:
  - (1) April 30 for the first quarter,
  - (2) July 31 for the second quarter,

- 37. Cal. Code of Regs., Title 5, § 76215 states:
- "(a) A qualifying institution shall include the following statement on both its enrollment agreement for an educational program and its current schedule of student charges:

You must pay the state-imposed assessment for the Student Tuition Recovery Fund (STRF) if all of the following applies to you:

- 1. You are a student in an educational program, who is a California resident, or are enrolled in a residency program, and prepay all or part of your tuition either by cash, guaranteed student loans, or personal loans, and
- 2. Your total charges are not paid by any third-party payer such as an employer, government program or other payer unless you have a separate agreement to repay the third party.

You are not eligible for protection from the STRF and you are not required to pay the STRF assessment, if either of the following applies:

- 1. You are not a California resident, or are not enrolled in a residency program, or
- 2. Your total charges are paid by a third party, such as an employer, government program or other payer, and you have no separate agreement to repay the third party.
- (b) In addition to the statement described under subdivision (a) of this §, a qualifying institution shall include the following statement on its current schedule of student charges:

The State of California created the Student Tuition Recovery Fund (STRF) to relieve or mitigate economic losses suffered by students in educational programs who are California residents, or are enrolled in a residency programs attending certain schools regulated by the Bureau for Private Postsecondary and Vocational Education.

You may be eligible for STRF if you are a California resident or are enrolled in a residency program, prepaid tuition, paid the STRF assessment, and suffered an economic loss as a result of any of the following:

- 1. The school closed before the course of instruction was completed.
- 2. The school's failure to pay refunds or charges on behalf of a student to a third party for license fees or any other purpose, or to provide equipment or materials for which a charge was collected within 180 days before the closure of the school.
- 3. The school's failure to pay or reimburse loan proceeds under a federally guaranteed student loan program as required by law or to pay or reimburse proceeds received by the school prior to closure in excess of tuition and other costs.
- 4. There was a material failure to comply with the Act or this Division within 30 days before the school closed or, if the material failure began earlier than 30 days prior to closure, the period determined by the Bureau.
- 5. An inability after diligent efforts to prosecute, prove, and collect on a judgment against the institution for a violation of the Act.

However, no claim can be paid to any student without a social security number or a taxpayer identification number."

## COST RECOVERY

- 38. Section 94937 of the Code states, in pertinent part:
- "(c) The bureau may seek reimbursement pursuant to § 125.3 of the Business and Professions Code.

- (d) An institution shall not be required to pay the cost of investigation to more than one agency."
- 39. Section 125.3 of the Business and Professions Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case, with failure of the licentiate to comply subjecting the license to not being renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be included in a stipulated settlement.

#### BACKGROUND FACTS

- 40. On or around February 2012, Respondent was investigated by the Bureau pursuant to several consumer complaints that it failed to provide students with adequate educational materials and supplies, operated without an instructor, failed to provide refunds when requested, charged excessive fees, did not follow a curriculum and hosted students in an unclean facility.
- 41. The Board of Barbering and Cosmetology (Board) also conducted inspections of Respondent and found that it failed to meet minimum equipment requirements. The Board also found that there was no instructor on premises and that students were providing services to consumers without supervision. The Board subsequently issued citations to Respondent.
- Bureau records obtained during investigation established that Respondent advertised 42. unapproved programs, and at times, falsely claimed it was accredited.

FORM ACADEMY, INC., MIRIAM JONES ACCUSATION

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#### SECOND CAUSE FOR DISCIPLINE

#### (Falsification of Records)

49. Respondent is subject to disciplinary action under Code §§ 94932 and 94897(k) in conjunction with Cal. Code of Regs., Title 5, § 75100 in that on March 1, 2012, Respondent Jones sent students an email stating that classes would be canceled on March 9, 2012 so she could celebrate her birthday but students would still receive credit for that day. Additionally, on May 15, 2015, C.M.<sup>2</sup> was excused from class because it was too hot in the building but she still received credit for that day. Complainant incorporates paragraphs 40 – 47 by reference, as if fully set forth herein.

#### THIRD CAUSE FOR DISCIPLINE

#### (Failure to Maintain Records of Degree Granted)

- 50. Respondent is subject to disciplinary action under Code §§ 94900(b)(1) and 94932 in conjunction with Cal. Code of Regs., Title 5, § 75100 in that per a 2014 inspection by a Bureau Investigator, the student file for graduate L.C. failed to contain a certificate of completion even though Respondent reported that L.C. completed all of her hours.
  - 51. Complainant incorporates paragraphs 40 47 by reference, as if fully set forth herein.

#### FOURTH CAUSE FOR DISCIPLINE

## (Failure to Maintain Faculty Records)

52. Respondent is subject to disciplinary action under Code §§ 94900.5(b) and 94932 in conjunction with Cal. Code of Regs., Title 5, § 75100 in that Respondent failed to maintain records of the educational qualifications of each member of the faculty. Specifically, Respondent failed to produce documents that Jessica Bolstad, Erica Chavez, Shannon Dean, Sierra Drucker, Tamika James and Tracy O'Brien possessed the proper qualifications to teach in their subject

<sup>&</sup>lt;sup>2</sup> Initials are used throughout to protect consumer confidentiality.

areas. Respondent provided W-9 tax forms, copies of drivers licenses, and/or Instructor Position Policies Agreements.

53. Complainant incorporates paragraphs 40-47 by reference, as if fully set forth herein.

#### FIFTH CAUSE FOR DISCIPLINE

#### (Failure to Maintain Student Records)

- 54. Respondent is subject to disciplinary action under Cal. Code of Regs., Title 5, §§ 71920 as follows:
- (a) Respondent violated Cal. Code of Regs., Title 5, § 71920(b)(1)(A) in that Respondent failed to maintain written records and transcripts of any formal education or training, testing or experience relevant to the students' qualifications for admission to the institution, including but not limited to verification of high school completion or equivalency or ability-to-benefit test for the student files of D.A., J.P., S.Y., L.C., K.K., C.M. and M.W.
- (b) Respondent violated Cal. Code of Regs., Title 5, § 71920, subdivision (b)(4) in that the student file for C.B. did not contain any documentation regarding the dates of her approved leave of absence or her date of withdrawal; The file for L.C. did not contain the date she graduated; The files for K.K. and C.M. did not have any documents showing the dates they withdrew; The files for C.M. and M.W. did not contain any documentation regarding the dates they enrolled.
- (c) Respondent violated Cal. Code of Regs., Title 5, § 71920, subdivisions (b)(5)(A) and (E) in that the student files for B.A., D.C., J.P., T.Sp., S.Y., C.B., L.C., K.K., C.M., and M.W. did not contain any transcripts.
- (d) Respondent violated Cal. Code of Regs., Title 5, § 71920, subdivision (b)(9) in that the student files for C.M. and M.W. did not contain documentation showing the amount they paid Respondent and when it was received.
- (e) Respondent violated Cal. Code of Regs., Title 5, § 71920, subdivision (b)(10) in that the student files for C.B. and K.K. did not contain any refund documents. Additionally, the

Student Withdrawal Agreement in M.W.'s file does not contain the method of calculating the refund, the date of the refund, or the name and address of where the refund was sent.

55. Complainant incorporates paragraphs 40 - 47 by reference, as if fully set forth herein.

#### SIXTH CAUSE FOR DISCIPLINE

#### (Violation of Enrollment Agreement Requirements)

- 56. Respondent is subject to disciplinary action under Code §§ 94932, 92902, 94911 and 94912 in conjunction with Cal. Code of Regs., Title 5, §§ 71800, 75100, 76215, and 76120 as follows:
- (a) Respondent violated Code § 94902, subdivision (a) in that student files Bureau Investigators examined in 2012 and 2014 revealed that enrollment agreements for T.S., C.M. and M.W. did not contain the signature of Respondent's authorized employee.
- (b) Respondent violated Code § 94902 subdivision (b)(3) and 94912 in that student files Bureau Investigators examined in 2012 and 2014 revealed that there were no Student Performance Fact Sheets (SPFS) for D.C. and S.Y. and the SPFS for B.A., J.P., T.S., C.B., L.C., K.K., C.M., and M.W. were not signed, initialed and dated by the student and signed and dated by Respondent's authorized employee.
- (c) Respondent violated Code § 94911, subdivisions (c), (i)(1), (i)(2), and (j)(1) in that the enrollment agreements did not contain the total charges for the current period of attendance. Additionally, the estimated total charges for the entire educational program and the total charges the student is obligated to pay upon enrollment are not underlined as is required. Finally, the enrollment agreement did not include certain requirement disclosures regarding receipt of a School Performance and the Bureau's contact information.
- (d) Respondent violated Cal. Code of Regs., Title 15, § 71800, subdivisions (a), (b), (c) and (d) in that enrollment agreements for C.M. and M.W. failed to show the dates that they started their programs, when they were scheduled to complete their programs, or the date by which they must exercise their right to cancel or withdraw. Additionally, a template enrollment agreement that the Bureau Investigator obtained during the 2014 inspection did not include certain

information such as: the address of the institution and location of instruction, the time period covered by the enrollment agreement, the start and end dates of the program, the date to withdraw or cancel, and the refund policy.

- (e) Respondent violated Cal. Code of Regs. Title 5, § 76215, subdivisions (a) and (b) in that the required Student Tuition Recovery Fund (STRF) disclosures were not properly set forth in the template enrollment agreement.
- (f) Respondent violated Cal. Code of Regs. Title 5, § 76120, subdivision (a) in that enrollment agreements for B.A., J.P., T.S., C.B., L.C., and K.K. incorrectly calculated the assessment for the STRF. The enrollment agreements for C.M. and M.W. did not include the specific STRF amounts that they were charged.
  - 57. Complainant incorporates paragraphs 40-47 by reference, as if fully set forth herein.

#### SEVENTH CAUSE FOR DISCIPLINE

#### (Violation of School Catalog Requirements)

- 58. Respondent is subject to disciplinary action under Code §§ 94909 and 94932 in conjunction with Cal. Code of Regs., Title 5, §§ 75100, and 71810 as follows:
- (a) Respondent violated Code § 94909, subdivision (a)(1) in that in 2014, Respondent failed to list its website in the school catalog.
- (b) Respondent violated Code § 94909, subdivision (a)(3)(A) in that its catalog failed to provide proper language regarding how to contact the Bureau if the student had questions about the catalog.
- (c) Respondent violated Code § 94909, subdivision (a)(3)(B) in that its catalog failed to provide the proper language encouraging the prospective student to review the catalog and SPFS prior to signing the enrolling enrollment.
- (d) Respondent violated Code § 94909, subdivision (a)(8)(A) in that its catalog failed to contain detailed descriptions of institutional policies, including but not limited to the admissions requirements for ability-to-benefit students.

- (e) Respondent violated Code § 94909, subdivision (a)(12) in that its catalog failed to contain a statement specifying whether it has a pending petition in bankruptcy, is operating as a debtor in possession, has filed a petition within the preceding five (5) years or has had a petition in bankruptcy filed against it within the preceding five (5) years that resulted in reorganization pursuant to Chapter 11 of the U.S. Bankruptcy Code.
- (f) Respondent violated Cal. Code of Regs., Title 5, § 71810, subdivision (b)(1) in that its catalog failed to identify the time period covered by the catalog.
- (g) Respondent violated Cal. Code of Regs., Title 5, § 71810, subdivision (b)(9) in that its catalog failed to contain a description of the facilities and the types of equipment and materials that will be used for instruction.
- (h) Respondent violated Cal. Code of Regs., Title 5, § 71810, subdivision (b)(12) in that its catalog failed to contain a description of all student services.
- (i) Respondent violated Cal. Code of Regs., Title 5, § 71810, subdivision (b)(13)(B) in that its catalog failed to contain information about the availability of housing located reasonably nearby and an estimation of the approximate cost or range of cost of the housing.
- (j) Respondent violated Cal. Code of Regs., Title 5, § 71810, subdivision (b)(13)(C) in that its catalog failed to contain a statement that the institution has no responsibility to find or assist a student in finding housing. A statement that the program is "non-residential" does not satisfy this requirement.
  - 59. Complainant incorporates paragraphs 40 47 by reference, as if fully set forth herein.

#### **EIGHTH CAUSE FOR DISCIPLINE**

#### (School Performance Fact Sheet)

60. Respondent is subject to disciplinary action under Code §§ 94910 subdivisions (a), (b), (c), (d), (g)(2) and 94932 in conjunction with Cal. Code of Regs., Title 5, § 75100 in that the student files for D.C. and S.Y. did not contain a SPFS. Additionally Respondent only had one SPFS for an unidentified program, not for each program, as required. The one SPFS indicated that the school was too new to provide the required information. However Respondent was

1	69. Complainant incorporates paragraphs 40 – 47 by reference, as if fully set forth herein.			
2				
3	THIRTEENTH CAUSE FOR DISCIPLINE			
4	(Failure to Maintain Evidence That Students Met Minimum Qualifications)			
5	70. Respondent is subject to disciplinary action under Code § 94932 in conjunction with			
6	Cal. Code of Regs., Title 5, §§ 75100, 71770, subdivision (a)(1), 71920, subdivision (b)(1)(A) in			
7	that the student files for D.C., J.P., S.Y., L.C., K.K., C.M., and M.W. did not contain			
8	documentation that they met the minimum admission requirements, including a copy of a high			
9	school diploma, GED, or ability-to-benefit test.			
10	71. Complainant incorporates paragraphs $40-47$ by reference, as if fully set forth herein.			
11				
12	FOURTEENTH CAUSE FOR DISCIPLINE			
13	(Failure to Notify the Bureau of New Programs)			
14	72. Respondent is subject to disciplinary action under Code § 94932 in conjunction with			
15	Cal. Code of Regs., Title 5, §§ 75100 and 71660 in that Respondent advertised that it offered			
16	programs in "Barbering, Manicuring, and Cosmetology Crossover," but Form Academy had not			
17	yet received Bureau approval to offer the programs. The student files for L.C. and M.W. showed			
18	that they were enrolled in an unapproved Manicuring program. During an August 19, 2014			
19	school visit, a Bureau Investigator confirmed that students enrolled Respondent's unapproved			
20	Barbering and Manicuring programs.			
21	73. Letters from the Board dated December 5, 2011 and October 3, 2013 granted			
22	Respondent approval of courses in Manicuring, Barbering, Barber Crossover and Cosmetology			
23	Crossover but the Bureau was not notified within 30 days of the program additions.			
24	74. Complainant incorporates paragraphs 40 – 47 by reference, as if fully set forth herein.			
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	28			

#### FIFTEENTH CAUSE FOR DISCIPLINE

#### (Failure to Have Instructors and/or Qualified Instructors)

- 75. Respondent is subject to disciplinary action under Code § 94932, Cal. Code of Regs., Title 5, §§ 75100, 71715 and 71720 as follows:
- (a) Respondent violated Cal. Code of Regs., Title 5, § 71715, subdivision (a) and (c) in that during an inspection of Respondent conducted by the Board on February 15, 2012, there was no instructor on the premises and the students were working on consumers without supervision.
- (b) Respondent violated Cal. Code of Regs., Title 5, § 71720, subdivision (b)(1) in that Respondent employed unqualified instructors. Specifically, L.C. identified Stephanie Yniguez as her instructor in 2012, however Stephanie Yniguez did not become licensed until 2013. In addition, instructors Sierra Drucker and Ashley Edmond were already teaching students prior to being issued an esthetician license in 2014.
  - 76. Complainant incorporates paragraphs 40-47 by reference, as if fully set forth herein.

#### SIXTEENTH CAUSE FOR DISCIPLINE

#### (Failure to Meet Facility Standards)

- 77. Respondent is subject to disciplinary action under Code § 94932 in conjunction with Cal. Code of Regs., Title 5, §§ 75100, 71735 and 71740 as follows:
- (a) Respondent violated Cal. Code of Regs., Title 5, § 71735, subdivision (a) in that on or around October 4, 2011 and April 10, 2012 the Board of Barbering and Cosmetology issued citations to Respondent for failing to meet the minimum equipment requirements.
- (b) Respondent violated Cal. Code of Regs., Title 5, § 71735, subdivision (b) in that on or around February 10, 2012, a Bureau Investigator observed that many areas of institution were dirty and/or in a state of disrepair. Specifically, the bathroom flooring around the base of the toilet was dirty, cracked, and in bad condition, a wall and ceiling grate appeared dirty, wall paint was cracked and chipping and a soiled towel was on top of a garbage can labeled "dirty."

1	2. Ordering Form Academy, Inc. and Miriam Jones to pay the Bureau for Private		
2	Postsecondary Education the reasonable costs of the investigation and enforcement of this case,		
3	pursuant to Business and Professions Code § 125.3; and		
4	3. Taking such other and further action as deemed necessary and proper.		
5			
6	DATED: _	2/2/16	high
7			JOANNE WENZEL Chief
8			Bureau for Private Postsecondary Education Department of Consumer Affairs State of California
9			Complainant
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FORM ACADEMY, INC., MIRIAM JONES ACCUSATION