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8	8 DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU FOR PRIVATE POSTSECONDARY EDUCATION			
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-	STATE OF C	CALIFORNIA		
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11	In the Matter of the Statement of Issues	Case No. 998933		
12	Against:			
13	CINEMA MAKE-UP SCHOOL; SASHA KIM LEE, owner	STATEMENT OF ISSUES		
14		STATEMENT OF ISSUES		
15	Application for Renewal of Approval to			
	Operate and Offer Educational Programs for Non-Accredited Institutions			
16	Applicant			
17	Institution Code 1923111			
18				
19	Respondent.			
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	Complainant alleges:			
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 23	DAD			
24	PARTIES			
25	1. Joanne Wenzel (Complainant) brings this Statement of Issues solely in her official			
26	capacity as the Chief of the Bureau for Private Postsecondary Education (Bureau), Department of			
27	Consumer Affairs.			
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		STATEMENT OF ISSUES		

On or about January 19, 2007, the Bureau for Private Postsecondary and Vocational 2. 1 2 Education<sup>1</sup> issued school code 192311 to Sasha Kim Lee, owner of Cinema Make Up School (Respondent). The approval to operate expired on February 28, 2011. 3 3. On or about February 7, 2011, the Bureau for Private Postsecondary Education 4 received an Application for Renewal of Approval to Operate and Offer Educational Programs for 5 Non-Accredited Institutions from Cinema Make-Up School; Sasha Kim Lee (Respondent). On or 6 about January 31, 2011, Sasha Kim Lee certified under penalty of perjury to the truthfulness of all 7 statements, answers, and representations in the application. The Bureau denied the application on 8 May 10, 2013. 9 JURISDICTION 10 4. This Statement of Issues is brought before the Director of the Department of 11 Consumer Affairs (Director) for the Bureau under the authority of the following laws. All section 12 references are to the Education Code unless otherwise indicated. 13 5. Section 94875 provides that the Bureau shall regulate private postsecondary 14  $15^{-1}$ educational institutions through the powers granted, and duties imposed, by the California Private Postsecondary Education Act of 2009 (Ed Code §§94800 et seq.) 16 6. Business and professions Code Section 480 of the Code states: 17 "(a) A board may deny a license regulated by this code on the grounds that the applicant has 18 one of the following: 19 " 20"(3) (A) Done any act that if done by a licentiate of the business or profession in question, 21 would be grounds for suspension or revocation of license. 22 23 7. Section 477 of the business and Professions Code states: As used in this division: "(a) 'Board' includes 'bureau,' 'commission,' 'committee,' 'department,' 'division,' 'examining 24 committee.' 'program,' and 'agency.' 25 26 <sup>1</sup> The former Bureau for Private Postsecondary Education and Vocational Education sunsetted on July 2, 2007. On October 11, 2009, the Bureau for Private Postsecondary Education 27 Act of 2009 (AB 48) was signed into law. The Act, which became operative on January 1, 2010, established the Bureau for Private Postsecondary Education. 28 2

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2	"(b) 'License' includes certificate, registration or other means to engage in a	
3	business."	
4	8. California Education Code section 94885 <sup>2</sup> states:	
5	"The bureau shall, by January 1, 2011, adopt by regulation minimum operating standards	
6	for an institution that shall reasonably ensure that all of the following occur:	
7	"(a) The content of each educational program can achieve its stated objective.	
8	"(b) The institution maintains specific written standards for student admissions for each	
9	educational program and those standards are related to the particular educational program.	
10	"(c) The facilities, instructional equipment, and materials are sufficient to enable students	
11	to achieve the educational program's goals.	
12	"(d) The institution maintains a withdrawal policy and provides refunds.	
13	"(e) The directors, administrators, and faculty are properly qualified.	
14	"(f) The institution is financially sound and capable of fulfilling its commitments to	
15	students.	
16	"(g) That, upon satisfactory completion of an educational program, the institution gives	
17	students a document signifying the degree or diploma awarded.	
18	"(h) Adequate records and standard transcripts are maintained and are available to	
19	students.	
20	"(i) The institution is maintained and operated in compliance with this chapter and all	
21	other applicable ordinances and laws.	
22	9. California Education Code section 94886 states:	
23	"Except as exempted in Article 4 (commencing with Section 94874) or in compliance with	
24	the transition provisions in Article 2 (commencing with Section 94802), a person shall not open,	
25	conduct, or do business as a private postsecondary educational institution in this state without	
26	obtaining an approval to operate under this chapter."	
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28	<sup>2</sup> California Private Postsecondary Education Act of 2009, Ed. Code §§ 94800 et seq.	
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California Education Code section 94887: 10. 1 "An approval to operate shall be granted only after an applicant has presented sufficient 2 evidence to the bureau, and the bureau has independently verified the information provided by the 3 applicant through site visits or other methods deemed appropriate by the bureau, that the applicant 4 5 has the capacity to satisfy the minimum operating standards. The bureau shall deny an application for an approval to operate if the application does not satisfy those standards." 6 11. Section 94891, subdivision (b) states: 7 "to be granted a renewal of an approval to operate, the institution shall demonstrate its 8 continued capacity to meet minimum operating standards." 9 12. California Education Code section 94909 states as follows: 10 "(a) Prior to enrollment, an institution shall provide a prospective student, either in writing 11 or electronically, with a school catalog containing, at a minimum, all of the following: 12 13 "(7) Information regarding the faculty and their qualifications. 14 "... 15 "(11) A statement specifying that, if a student obtains a loan to pay for an educational 16 program, the student will have the responsibility to repay the full amount of the loan plus interest, 17 less the amount of any refund, and that, if the student has received federal student financial aid 18 funds, the student is entitled to a refund of the moneys not paid from federal student financial aid 19 program funds. 20 21"(14) A description of the student's rights and responsibilities with respect to the 22 Student Tuition Recovery Fund. This statement shall specify that it is a state requirement that a 23 student who pays his or her tuition is required to pay a state-imposed assessment for the Student 24 25 Tuition Recovery Fund. This statement shall also describe the purpose and operation of the Student Tuition Recovery Fund and the requirements for filing a claim against the Student 26 Tuition Recovery Fund. 27\*\*\*\* 28

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1	REGULATORY PROVISIONS	
2	13. California Code of Regulations, title 5, division 7.5, section 71475 states:	
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4	"(b) An institution seeking to renew its Approval to Operate pursuant to section 94891 of	
5	the Code shall, prior to its expiration, complete and submit to the Bureau the "Application for	
6	Renewal of Approval to Operate and Offer Educations Programs for Non-Accredited	
7	Institutions," Form Application 94891 (rev. 2/10).	
8	"(c) The application for renewal of approval to operate and offer educational programs for	
9	non-accredited institutions shall include all of the following:	
10	(1) The name, institution/school code and website address of the institution.	
11	(2) The physical address of the institution's primary administrative location in California.	
12	(3) The mailing address, identified either by physical address or by post office box number,	
13	telephone number and fax number of the institution.	
14	(4) The physical address, phone number and fax number of each campus and branch at	
15	which the educational programs will be offered, including the identification of the institution's	
16	main location and branch locations.	
17	(5) The name, address, email address, telephone number, and fax number of an individual	
18	who will function as the institution's contact person for the purposes of the application.	
19	(6) The form of business organization of the institution (e.g., sole proprietorship, general or	
20	limited partnership, for-profit corporation, nonprofit corporation, or Limited Liability	
21	Corporation). If the institution is incorporated, the institution shall also identify the state within	
22	which the institution is incorporated and the date of incorporation, and provide copies of the	
23	articles of incorporation and bylaws.	
24	(7) The name, title, address, email address, telephone number, nature of interest and	
25	percentage of ownership of each person, as defined in section 94855 of the Code, who owns or	
26	controls 25% or more of the stock or an interest in the institution and, to the extent applicable,	
27	each general partner, officer, corporate director, member of the board of directors, and any other	
28	person who exercises substantial control over the institution's management or policies. For the	
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purpose of this paragraph, a person exercises "substantial control over the institution's 1 2 management or policies" if the person has the authority to cause the institution to expend money or incur debt in the amount of five thousand dollars (\$5,000) or more in any year. 3 " 4 "(kk) An incomplete application filed under this section will render the institution ineligible 5 for renewal." 6 14. California Code of Regulations, title 5, division 7.5, section 76215 subdivision (b) 7 states: 8 " 9 "(b) In addition to the statement described under subdivision (a) of this section, a qualifying 10 institution shall include the following statement on its current schedule of student charges: 11 "The State of California created the Student Tuition Recovery Fund (STRF) to relieve or 12 mitigate economic losses suffered by students in educational programs who are California 13 residents, or are enrolled in a residency programs attending certain schools regulated by the 14 15 Bureau for Private Postsecondary and Vocational Education. You may be eligible for STRF if you are a California resident or are enrolled in a residency 16 program, prepaid tuition, paid the STRF assessment, and suffered an economic loss as a result of 17 any of the following: 18 "1. The school closed before the course of instruction was completed. 19 "2. The school's failure to pay refunds or charges on behalf of a student to a third party for 20 21 license fees or any other purpose, or to provide equipment or materials for which a charge was collected within 180 days before the closure of the school. 22 23 "3. The school's failure to pay or reimburse loan proceeds under a federally guaranteed 24 student loan program as required by law or to pay or reimburse proceeds received by the school 25 prior to closure in excess of tuition and other costs. "4. There was a material failure to comply with the Act or this Division within 30 days 26 27 before the school closed or, if the material failure began earlier than 30 days prior to closure, the period determined by the Bureau. 28

STATEMENT OF ISSUES

1	"5. An inability after diligent efforts to prosecute, prove, and collect on a judgment against	
2	the institution for a violation of the Act."	
3	"However, no claim can be paid to any student without a social security number or a	
4	taxpayer identification number."	
5	15. California Code of Regulations, title 5, division 7.5, section 71810 states:	
6	"(a) Each institution shall provide a catalog pursuant to section 94909 of the Code, which	
7	shall be updated annually. Annual updates may be made by the use of supplements or inserts	
8	accompanying the catalog. If changes in educational programs, educational services, procedures,	
9	or policies required to be included in the catalog by statute or regulation are implemented before	
10	the issuance of the annually updated catalog, those changes shall be reflected at the time they are	
11	made in supplements or inserts accompanying the catalog.	
12	"(b) The catalog shall contain the information prescribed by Section 94909 of the Code and	
13	all of the following:	
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15	"(2) A statement of the institution's missions and purposes and the objectives underlying	
16	each of its educational programs;	
17	"(3) If the institution admits students from other countries, whether visa services are	
18	provided or whether the institution will vouch for student status, and any associated charges;	
19	۲	
20	"(7) The institution's policies and procedures for the award of credit for prior experiential	
21	learning, including assessment policies and procedures, provisions for appeal, and all charges that	
22	a student may be required to pay;	
23	۲۲ • • •	
24	"(9) A description of the facilities and of the types of equipment and materials that will be	
25	used for instruction;	
26	"(10) A description of library and other learning resources and the procedures for student	
27	access to those resources;	
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1	"(13) Housing information including all of the following:
2	"(A) Whether the institution has dormitory facilities under its control;
3	"(B) The availability of housing located reasonably near the institution's facilities and an
4	estimation of the approximate cost or range of cost of the housing; and
5	"(C) If the institution has no responsibility to find or assist a student in finding housing, a
6	clear and conspicuous statement so indicating. A statement that the program is "non- residential"
7	does not satisfy this subparagraph.
8	"(14) Policies on student rights, including the procedure for addressing student grievances;"
9	<b>2</b> 7 ••••
10	16. California Code of Regulations, title 5, division 7.5, section 70000 subdivisions (q)
11	and (r) state:
12	"
13	"(q) "Mission" means an institution's stated educational reasons to exist. A mission
14	statement contains all of the following characteristics:
15	"(1) The mission includes the institution's broad expectations concerning the
16	education that students will receive, including the acquisition of the body of knowledge presented
17	in the educational program, the development of intellectual, analytical, and critical abilities, and
18	the fostering of values such as a commitment to pursue lifelong learning; and
19	"(2) The mission relates to the educational expectations of the institution's students,
20	faculty and community that the institution serves.
21	"(r) "Objectives" are the goals and methods by which the institution fulfills its mission and
22	transforms it into measurable student learning outcomes for each educational program.
23	35 • • • • •
24	CAUSE FOR DENIAL OF APPLICATION
25	(Incomplete Application)
26	17. Respondent's application is subject to denial under Business and Professions Code
27	section 480, subdivision (a)(3)(A), Education Code section 94885, 94886 and 94887, and
28	California Code of Regulations, title 5, division 7.5, section 71475, in that Respondent submitted
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	STATEMENT OF ISSUES

an incomplete renewal application to the Bureau. Each violation is a sole and separate cause for
 denial. The violations are as follows:

a. <u>Faculty Qualifications.</u> Respondent failed to submit a catalog that contains the
required information about its faculty and their qualifications. This is a violation of California
Education Code (CEC) section 94909 subdivision (a)(7).

b. <u>Student Loan Repayment.</u> Respondent failed to submit a catalog that complies
with CEC section 94909 subdivision (a)(11), regarding student rights to reimbursement of
moneys not paid from federal financial aid funds.

c. <u>Student Tuition Recovery Fund Disclosure</u>. Respondent failed to submit a
catalog that complies with CEC section 94909 subdivision (a)(14) and California Code of
regulations (CCR) section 76215 subdivision (b), which requires the following language to be
included in its catalog:

"The State of California created the Student Tuition Recovery Fund (STRF) to relieve or
mitigate economic losses suffered by students in educational programs who are California
residents, or are enrolled in a residency programs attending certain schools regulated by the
Bureau for Private Postsecondary and Vocational Education."

However, no claim can be paid to any student without a social security number or a
taxpayer identification number.

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d. <u>Statement of Mission and Objectives.</u> Respondent failed to submit a catalog that
complies with CCR section 71810 subdivision (b)(2) and CCR section 70000 subdivisions (q)
and (r), which requires that it contain a statement of the institutions missions and purposes, and
the objectives underlying each of its educational programs.

e. <u>Visa Services</u>. Respondent failed to comply with CCR section 71810 subdivision
 (b)(3) in that its catalog provides conflicting information on whether Visa services are provided.
 f. <u>Prior Experiential Learning Credit</u>. Respondent failed to comply with CCR section
 71810 subdivision (b)(7) in that its catalog fails to provide the policies and procedures for the

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award of credit for prior experiential learning, including assessment policies and procedures,
 provisions for appeal and charges that students may be required to pay.

g. <u>Facilities and Equipment</u>. Respondent failed to comply with CCR section 71810
subdivision (b)(9) in that its catalog fails to include the types of equipment and materials that will
be used for instruction.

h. <u>Library and Learning Resources</u>. Respondent failed to comply with CCR section
7 71810 subdivision (b)(10) in that its catalog fails to provide a description of student access to the
8 library and other learning resources.

9 i. <u>Estimated Cost of Housing</u>. Respondent failed to comply with CCR section 71810
10 subdivision (b)(13) in that its catalog fails to provide an estimation of the cost or range of cost for
11 local housing.

j. <u>Student Rights</u>. Respondent failed to comply with CCR section 71810 subdivision
(b)(14) in that its catalog fails to provide a policy on student rights.

## PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Director of Consumer Affairs issue a decision:

1. Denying the application of Cinema Make-Up School; Sasha Kim Lee for a Renewal of Approval to Operate and Offer Educational Programs for Non-Accredited Institutions; and

2. Taking such other and further action as deemed necessary and proper.

HIBIN DATED:

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Joanne Wenze

Chief Bureau for Private Postsecondary Education Department of Consumer Affairs State of California *Complainant*