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7		RE THE					
8	DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU FOR PRIVATE POSTSECONDARY EDUCATION						
9	STATE OF C	CALIFORNIA					
10							
11 12	In the Matter of the Statement of Issues Against:	Case No. 1001487					
13	COMPUTER TRAINING COLLEGE,						
14	WHA-YOUNG LEE, OWNER	STATEMENT OF ISSUES					
15	Approval of Renewal to Operate an Institution Non-Accredited Applicant						
16	Respondent.						
17		•					
18	Complainant alleges:						
19	<u>PARTIES</u>						
20	1. Joanne Wenzel ("Complainant") brings this Statement of Issues solely in her official						
21	capacity as the Chief of the Bureau for Private Postsecondary Education, Department of						
22	Consumer Affairs.						
23	2. On or about November 1, 2013, the Bureau for Private Postsecondary Education						
24	received an Application for Renewal of Approval to Operate an Institution Non-Accredited from						
25	Computer Training College, with Wha-Young Lee as the Owner ("Respondent"). On or about						
26	October 3, 2013, Wha-Young Lee certified under penalty of perjury to the truthfulness of all						
27	statements, answers, and representations in the application. The Bureau denied the application on						
28	January 28, 2016.						
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JURISDICTION

3. This Statement of Issues is brought before the Director of the Department of Consumer Affairs ("Director") for the Bureau for Private Postsecondary Education, under the authority of the following laws. All section references are to the Business and Professions Code, unless otherwise indicated.

STATUTORY PROVISIONS

- 4. Business and Professions Code section 22 states: "Board," as used in any provision of this code, refers to the board in which the administration of the provision is vested, and unless otherwise expressly provided, shall include "bureau," "commission," "committee," "department," "division," "examining committee," "program," and "agency."
 - 5. Business and Professions Code section 480 states, in pertinent part:
- "(a) A board may deny a license regulated by this code on the grounds that the applicant has one of the following:

....

- "(3) (A) Done any act that if done by a licentiate of the business or profession in question, would be grounds for suspension or revocation of license."
 - 6. Section 94885 of the Education Code¹ states:
- "(a) The bureau shall adopt by regulation minimum operating standards for an institution that shall reasonably ensure that all of the following occur:
 - "(1) The content of each educational program can achieve its stated objective.
- "(2) The institution maintains specific written standards for student admissions for each educational program and those standards are related to the particular educational program.
- "(3) The facilities, instructional equipment, and materials are sufficient to enable students to achieve the educational program's goals.
 - "(4) The institution maintains a withdrawal policy and provides refunds.
 - "(5) The directors, administrators, and faculty are properly qualified.
 - California Private Postsecondary Education Act of 2009, Ed. Code §§ 94800, et seq.

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- "(6) The institution is financially sound and capable of fulfilling its commitments to students.
- "(7) That, upon satisfactory completion of an educational program, the institution gives students a document signifying the degree or diploma awarded.
 - "(8) Adequate records and standard transcripts are maintained and are available to students.
- "(9) The institution is maintained and operated in compliance with this chapter and all other applicable ordinances and laws.
- "(b) Except as provided in Section 94855.1, an institution offering a degree must satisfy one of the following requirements:
- "(i) Accreditation by an accrediting agency recognized by the United States Department of Education, with the scope of that accreditation covering the offering of at least one degree program by the institution.
- "(ii) An accreditation plan, approved by the bureau, for the institution to become fully accredited within five years of the bureau's issuance of a provisional approval to operate to the institution. The provisional approval to operate to an unaccredited degree-offering institution shall be in compliance with Section 94885.5."
- 7. Section 94886 of the Education Code states: "Except as exempted in Article 4 (commencing with Section 94874) or in compliance with the transition provisions in Article (commencing with Section 94802), a person shall not open, conduct, or do business as a private postsecondary educational institution in this state without obtaining an approval to operate under this chapter."
 - 8. Section 94887 of the Education Code states:
- "An approval to operate shall be granted only after an applicant has presented sufficient evidence to the bureau, and the bureau has independently verified the information provided by the applicant through site visits or other methods deemed appropriate by the bureau, that the applicant has the capacity to satisfy the minimum operating standards. The bureau shall deny an application for an approval to operate if the application does not satisfy those standards."

9.	Section 94897	of the Education	Code states.	in	pertinent	part:
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"An institution shall not do any of the following:

. . .

- "(I) Use the terms "approval," "approved," "approval to operate," or "approved to operate" without stating clearly and conspicuously that approval to operate means compliance with state standards as set forth in this chapter. If the bureau has granted an institution approval to operate, the institution may indicate that the institution is "licensed" or "licensed to operate," but may not state or imply either of the following:
- "(1) The institution or its educational programs are endorsed or recommended by the state or by the bureau.
- "(2) The approval to operate indicates that the institution exceeds minimum state standards as set forth in this chapter."
 - 10. Section 94909 of the Education Code states, in pertinent part:
- "(a) Except as provided in subdivision (d), prior to enrollment, an institution shall provide a prospective student, either in writing or electronically, with a school catalog containing, at a minimum, all of the following:
- "(1) The name, address, telephone number, and, if applicable, Internet Web site address of the institution.
- "(2) Except as specified in Article 2 (commencing with Section 94802), a statement that the institution is a private institution and that it is approved to operate by the bureau.
 - "(3) The following statements:
- "(A) "Any questions a student may have regarding this catalog that have not been satisfactorily answered by the institution may be directed to the Bureau for Private Postsecondary Education at (address), Sacramento, CA (ZIP Code), (Internet Web site address), (telephone and fax numbers)."
- "(B) "As a prospective student, you are encouraged to review this catalog prior to signing an enrollment agreement. You are also encouraged to review the School Performance Fact Sheet, which must be provided to you prior to signing an enrollment agreement."

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2	"(7) Information regarding the faculty and their qualifications.				
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4	"(10) A statement reporting whether the institution participates in federal and state financial				
5	aid programs, and if so, all consumer information that is required to be disclosed to the student				
6	pursuant to the applicable federal and state financial aid programs.				
7	"(11) A statement specifying that, if a student obtains a loan to pay for an educational				
8	program, the student will have the responsibility to repay the full amount of the loan plus interest.				
9	less the amount of any refund, and that, if the student has received federal student financial aid				
0	funds, the student is entitled to a refund of the moneys not paid from federal student financial aid				
1	program funds."				
2	"(12) A statement specifying whether the institution has a pending petition in bankruptcy, is				
3	operating as a debtor in possession, has filed a petition within the preceding five years, or has had				
4	a petition in bankruptcy filed against it within the preceding five years that resulted in				
5	reorganization under Chapter 11 of the United States Bankruptcy Code (11 U.S.C. Sec. 1101 et				
5	seq.)."				
7	11. Section 94911 of the Education Code states, in pertinent part:				
8	"An enrollment agreement shall include, at a minimum, all of the following:				
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o	"(e) (2) The disclosure shall contain the institution's refund policy and a statement that, if				
1	the student has received federal student financial aid funds, the student is entitled to a refund of				
2	moneys not paid from federal student financial aid program funds.				
3	····				
4	"(f) A statement specifying that, if the student obtains a loan to pay for an educational				
5	program, the student will have the responsibility to repay the full amount of the loan plus interest,				
5	less the amount of any refund.				
7	"(g) A statement specifying that, if the student is eligible for a loan guaranteed by the				

federal or state government and the student defaults on the loan, both of the following may occur:

- "(1) The federal or state government or a loan guarantee agency may take action against the student, including applying any income tax refund to which the person is entitled to reduce the balance owed on the loan.
- "(2) The student may not be eligible for any other federal student financial aid at another institution or other government assistance until the loan is repaid.

••••

- "(i) (1) The following statement: Prior to signing this enrollment agreement, you must be given a catalog or brochure and a School Performance Fact Sheet, which you are encouraged to review prior to signing this agreement. These documents contain important policies and performance data for this institution. This institution is required to have you sign and date the information included in the School Performance Fact Sheet relating to completion rates, placement rates, license examination passage rates, and salaries or wages, and the most recent three-year cohort default rate, if applicable, prior to signing this agreement.'
- "(2) Immediately following the statement required by paragraph (1), a line for the student to initial, including the following statement: 'I certify that I have received the catalog, School Performance Fact Sheet, and information regarding completion rates, placement rates, license examination passage rates, and salary or wage information, and the most recent three-year cohort default rate, if applicable, included in the School Performance Fact sheet, and have signed, initialed, and dated the information provided in the School Performance Fact Sheet."

REGULATORY PROVISIONS

- 12. California Code of Regulations, title 5, section 71475, subdivision (e), states: "The institution shall submit at the time it applies for renewal current financial statements that meet the requirements of section 74115 as follows: (1) for an institution with annual gross revenues of \$500,000 and over, statements shall be audited; (2) for an institution with annual gross revenues less than \$500,000, statements shall be reviewed."
 - 13. California Code of Regulations, title 5, section 71810 states, in pertinent part:
- "(b) The catalog shall contain the information prescribed by Section 94909 of the Code and all of the following:

"(3) If the institution admits students from other countries, whether visa services are				
provided or whether the institution will vouch for student status, and any associated charges;				
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"(10) A description of library and other learning resources and the procedures for student				
access to those resources;				
••••				
("13) Housing information including all of the following:				
•••				
"(B) The availability of housing located reasonably near the institution's facilities and an				
estimation of the approximate cost or range of cost of the housing"				
14. California Code of Regulations, title 5, section 74115 states, in pertinent part:				
"(b) A set of financial statements shall contain, at a minimum, a balance sheet, an income				
statement, and a cash flow statement, and the preparation of financial statements, shall comply				
with all of the following:				
"(1) Audited and reviewed financial statements shall be conducted and prepared in				
accordance with the generally accepted accounting principles established by the American				
Institute of Certified Public Accountants by an independent certified public accountant who is not				
an employee, officer, or corporate director or member of the governing board of the institution."				
FIRST CAUSE FOR DENIAL OF APPLICATION				
(Enrollment Agreement)				

- 15. Respondent's application is subject to denial under section 480 subdivision (a)(3)(A), Education Code section 94911, and California Code of Regulations, title 5, section 71800, in that Respondent submitted a deficient enrollment agreement to the Bureau. Each violation is a sole and separate cause for denial. The violations are as follows:
- a. Respondent is unable to prove compliance with California Code of Regulations, title 5, section 71800, subdivision (b), in that Respondent's enrollment agreement did not contain the time period covered by the enrollment agreement.

- b. Respondent is unable to prove compliance with Education Code section 94911, subdivision (e)(2), in that Respondent's enrollment agreement did not contain a disclosure stating that if a student has received federal student financial aid funds, that the student is entitled to a refund of money not paid from federal student financial aid program funds.
- c. Respondent is unable to prove compliance with Education Code section 94911, subdivision (f), in that Respondent's enrollment agreement did not contain a statement specifying that, if the student obtains a loan to pay for an educational program, that the student will have the responsibility to repay the full amount of the loan plus interest, less the amount of any refund.
- d. Respondent is unable to prove compliance with Education Code section 94911, subdivisions (g)(1) and (g)(2), in that Respondent's enrollment agreement did not contain statements that if the student defaults on a federal or state loan, both of the following may occur: (1) the federal or state government or a loan guarantee agency may take action against the student, including applying any income tax refund to which the person is entitled to reduce the balance owed on the loan; and, (2) the student may not be eligible for any other federal student financial aid at another institution or other government financial assistance until the loan is repaid.
- e. Respondent is unable to prove compliance with Education Code section 94911, subdivisions (i)(1) and (i)(2), in that Respondent's enrollment agreement did not contain required statements that: (1) prior to signing the enrollment the student must be given a catalog or brochure and a school performance fact sheet; and, (2) a line for the student to initial followed by a statement that the student certifies that they have received the catalog, performance fact sheet, and other information as required by statute.

SECOND CAUSE FOR DENIAL OF APPLICATION

(Financial Resources and Statements)

16. Respondent's application is subject to denial under section 480 subdivision (a)(3)(A), and California Code of Regulations, title 5, sections 71475, subdivision (e) and 74115, subdivision (b)(1), in that Respondent submitted deficient financial statements to the Bureau. Each violation is a sole and separate cause for denial. The violations are as follows:

a. On or about September 3, 2013, and November 30, 2015, Respondent submitted financial statements for 2012 to the Bureau along with its application. The financial statements were not audited or reviewed by a certified public accountant as required by California Code of Regulations, title 5, sections 71475, subdivision (e) and 74115, subdivision (b)(1).

THIRD CAUSE FOR DENIAL OF APPLICATION

(School Catalog)

- 17. Respondent's application is subject to denial under section 480 subdivision (a)(3)(A), Education Code sections 94909 and 94897, as well as California Code of Regulations, title 5, section 71810, in that Respondent submitted a deficient school catalog to the Bureau. Each violation is a sole and separate cause for denial. The violations are as follows:
- a. Respondent has failed to prove compliance with Education Code section 94909, subdivision (a)(2), in that Respondent is required to include specific statements in its catalog that it is a private institution and that it is approved to operate by the Bureau. Respondent's catalog did not include the required disclosure.
- b. Respondent has failed to prove compliance with Education Code section 94909, subdivision (a)(3)(A), and Education Code section 94897, subdivision (l), in that Respondent is required to include a specific statement in its catalog that any questions a student may have regarding the catalog that are not satisfactorily answered by the institution may be directed to the Bureau. Respondent's catalog did not include the required disclosure.
- c. Respondent has failed to prove compliance with Education Code section 94909, subdivision (a)(3)(B), in that Respondent is required to include a specific statement in its catalog that prospective students are encouraged to review the catalog, as well as the school performance fact sheet which must be provided to prospective students, prior to signing an enrollment agreement. Respondent's catalog did not include the required disclosure.
- d. Respondent has failed to prove compliance with Education Code section 94909, subdivision (a)(7), in that Respondent is required to include information in its catalog regarding the faculty and their qualifications. Respondent's catalog did not include the required information.

- e. Respondent has failed to prove compliance with Education Code section 94909, subdivision (a)(10), in that Respondent is required to include a specific statement in its catalog reporting whether the institution participates in federal and state financial aid programs, and if so, all consumer information that is required to be disclosed to the student pursuant to the applicable program. Respondent's catalog did not include the required disclosure.
- f. Respondent has failed to prove compliance with Education Code section 94909, subdivision (a)(11), in that Respondent is required to include a specific statement in its catalog specifying that, if a student obtains a loan to pay for an educational program, that the student will have the responsibility to repay the full amount of the loan plus interest, less the amount of any refund, and that, if the student has received federal student aid financial funds, the student is entitled to a refund of the moneys not paid from federal student financial aid program funds. Respondent's catalog did not include the required disclosure.
- g. Respondent has failed to prove compliance with Education Code section 94909, subdivision (a)(12), in that Respondent is required to include specific statements in its catalog regarding whether the institution has a pending petition in bankruptcy, is operating as a debtor in possession, has filed a petition within the preceding five years, or has had a petition in bankruptcy filed against it within the preceding five years. Respondent's catalog did not include the required disclosure.
- h. Respondent has failed to prove compliance with California Code of Regulations, title 5, section 71810, subdivision (b)(3), in that Respondent is required to include in its catalog whether visa services are provided or whether the institution will vouch for student status if the institution admits students from other countries. Respondent's catalog did not include the required information.
- i. Respondent has failed to prove compliance with California Code of Regulations, title 5, section 71810, subdivision (b)(10), in that Respondent is required to include in its catalog a description of the library and other learning resources and the procedures for student access to those resources. Respondent's catalog did not include the required information.

STATEMENT OF ISSUES