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8	BEFORE THE		
	DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU FOR PRIVATE POSTSECONDARY EDUCATION		
9	STATE OF C	ALIFORNIA	
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11 12	In the Matter of the Statement of Issues Against:	Case No. 1002620	
13	CALIFORNIA INTERNATIONAL THEOLOGICAL SEMINARY	FIRST AMENDED STATEMENT OF ISSUES	
14 15	Application for Approval to Operate an Institution Non-Accredited	ISSUES	
16	Respondent.		
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18	PART	TIES	
19	1. Dr. Michael Marion, Jr. (Complainant	t) brings this Statement of Issues solely in his	
20	official capacity as the Chief of the Bureau for Pr	ivate Postsecondary Education (Bureau),	
21	Department of Consumer Affairs.		
22	2. On or about August 14, 2002, the form	mer Bureau for Private Postsecondary and	
23	Vocational Education (BPPVE) received an Appl	ication for Approval to Operate an Institution	
24	Non-Accredited from California International Theological Seminary (Respondent). On or about		
25	August 14, 2002, Respondent certified under penalty of perjury to the truthfulness of all		
26	statements, answers, and representations in the application. On February 6, 2004, the BPPVE		
27	issued a Temporary Approval to Operate. On Jun	e 30, 2007, the BPPVE was sunset (Respondent	
28	had not obtained full approval to operate). On Jan	nuary 1, 2010, the California Private	

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1	Postsecondary Education Act of 2009 (Act) became effective and the Bureau began operations.
2	On July 11, 2011, the Bureau received non-compliant catalog and enrollment documents from
3	Respondent. On February 26, 2013, the Bureau notified Respondent that additional information
4	was required. On July 17, 2014, Respondent provided additional documents to the Bureau. On
5	July 21, 2014, the Bureau received additional documents from Respondent. On March 7, 2016,
6	the Bureau sent Respondent a deficiency letter. On April 6, 2016, the Bureau received
7	Respondent's response to the deficiency letter. On May 6, 2016, the Bureau sent Respondent
8	another deficiency letter. On September 30, 2016, the Bureau received Respondent's submission
9	of its accreditation plan (but no further response to the May 6, 2016, deficiency letter). The
10	Bureau denied the application on April 4, 2017.
1	<u>JURISDICTION</u>
12	3. This Statement of Issues is brought before the Director of the Department of
13	Consumer Affairs (Director) for the Bureau, under the authority of the following laws. All
L4	section references are to the Education Code (Code) unless otherwise indicated.
15	STATUTORY PROVISIONS
16	4. Business and Professions Code section 22 defines the term "board" to include
17	"bureau."
18	5. California Education Code section 94887 states:
"An approval to operate shall be granted only after an applicant has	
20	presented sufficient evidence to the bureau, and the bureau has independently verified the information provided by the applicant through site visits or other methods deemed appropriate by the bureau, that the applicant has the capacity to satisfy the minimum
21	operating standards. The bureau shall deny an application for an approval to operate if the application does not satisfy those standards."
22	if the application does not satisfy those standards.
23	6. California Education Code section 94885 states, in pertinent part:
24	"(a) The bureau shall adopt by regulation minimum operating standards for an institution that shall reasonably ensure that all of the following occur:
25	(1) The content of each educational program can achieve its stated
26	objective.
27	***
28	(5) The directors, administrators, and faculty are properly qualified."

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the bureau's Internet Web site (Internet Web site address).'

1	(1) The institution is affiliated with any government agency, public or private corporation, agency, or association if it is not, in fact, thus affiliated.	
2	····	
3	(p) Offer an associate, baccalaureate, master's, or doctoral degree without	
4	disclosing to prospective students prior to enrollment whether the institution or the degree program is unaccredited and any known limitation of the degree, including,	
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6	(1) Whether a graduate of the degree program will be eligible to sit for the applicable licensure exam in California and other states.	
7	(2) A statement that reads: "A degree program that is unaccredited or a degree from an unaccredited institution is not recognized for some employment	
8	positions, including, but not limited to, positions with the State of California."	
9	(3) That a student enrolled in an unaccredited institution is not eligible for federal financial aid programs."	
10	ioi ledetai ililahetai ald programs.	
1	11. Section 94893 of the Education Code states:	
12	"If an institution intends to make a substantive change to its approval to operate, the institution shall receive prior authorization from the bureau. Except as	
13	provided in subdivision (a) of Section 94896, if the institution makes the substantive change without prior bureau authorization, the institution's approval to operate may	
14	be suspended or revoked."	
15	12. Section 94916 of the Education Code states:	
16	An institution extending gradit or landing manay to an individual for institutional and	
L7	li all all all all all all all all all a	
18	or other evidence of indebtedness taken in connection with that extension of credit or loan to be conspicuously marked on its face in at least 12-point type with the following notice:	
19	"NOTICE"	
20	"You may assert against the holder of the promissory note you signed in order to	
21	finance the cost of the educational program all of the claims and defenses that you could assert against this institution, up to the amount you have already paid under the	
22	promissory note."	
23	13. Section 94920 of the Education Code states, in pertinent part:	
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25	"An institution that does not participate in the federal student financial aid programs shall do all of the following:	
26	(a) The institution shall advise each student that a notice of cancellation shall be in writing, and that a withdrawal may be effectuated by the student's written	
27	notice or by the student's conduct, including, but not necessarily limited to, a student's lack of attendance.	
28	Student's fack of attendance.	
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1	(4) lab supplies or kits;	
2	(5) Textbooks, or other learning media;	
3	(6) uniforms or other special protective clothing;	
4	(7) in-resident housing;	
5	(8) tutoring;	
6	(9) assessment fees for transfer of credits;	
7	(10) fees to transfer credits;	
8	(11) Student Tuition Recovery Fund fee (non-refundable);	
9	(12) any other institutional charge or fee."	
10	24. California Code of Regulations, title 5, section 71715 states, in pertinent part:	
11	"(b) The institution shall document that the instruction offered leads to	
12	the achievement of the learning objectives of each course."	
13	25. California Code of Regulations, title 5, section 71850 states, in pertinent part:	
14	"Graduation requirements for an undergraduate degree program shall	
15	meet minimum credit requirements and shall include provisions for general education appropriate to the level and type of degree. The institution shall specify the	
16	distribution of general education credit requirements by subject area for each undergraduate degree program.	
17	(a) A Bachelor's degree may be awarded to a student whom the institution	
18	can document has achieved sequential learning equivalent in general education and equivalent in depth of achievement in a designated major field to that acquired in four	
19	years of study beyond high school, as measured by a minimum of 120 semester credits or its equivalent. At least 25 percent of the credit requirements for a Bachelor's	
20	degree shall be in general education."	
21	26. California Code of Regulations, title 5, section 71710 states:	
22	"In order to meet its mission and objectives, the educational program	
23	defined in section 94837 of the Code shall be comprised of a curriculum that includes:	
24	(a) those subject areas that are necessary for a student to achieve the	
25	educational objectives of the educational program in which the student is enrolled;	
26	(b) subject areas and courses or modules that are presented in a logically organized manner or sequence to students;	
27	(c) course or module materials that are designed or organized by duly	
28	qualified faculty. For each course or module, each student shall be provided with a syllabus or course outline that contains:	

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- Required language "or, the seventh day after enrollment, whichever is later, per California Education Code section 94911 (e)(1).
- Required statement in the School catalog concerning transferability of credits and credentials earned per California Education Code section 94909 (a)(15).
- A line for the student is needed, per California Education Code 94911 (i)(1)(2).
- If applicable, a statement on loans to students, per California Education Code section 94916.
- 46. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71800, subdivision (d) in that Respondent did not include the date by which the student must exercise his or her right to cancel or withdraw and the refund policy on the EA.
- 47. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71800, subdivision (e) in that Respondent did not include mandatory information regarding an itemization of all institutional charges and fees including, the non-refundable registration and Student Tuition Recovery Fund fees and applicable fees outlined in Respondent's catalog in the EA.
- 48. Respondent's application is subject to denial under section 94911, subdivision (b) of the Code in that the EA did not include mandatory information regarding a schedule of total charges (including a list of any charges that are nonrefundable and the student's obligations to the Student Tuition Recovery Fund) clearly identified as nonrefundable charges.
- 49. Respondent's application is subject to denial under section 94911, subdivision (c) of the Code in that the EA did not include mandatory information regarding the total charges for the current period of attendance, the estimated total charges for the entire educational program, and the total charges the student is obligated to pay upon enrollment.

THIRD CAUSE FOR DENIAL OF APPLICATION

(Instruction and Degrees Offered)

50. Respondent's application is subject to denial under section 94893 of the Code in that Respondent failed to obtain prior authorization to make a substantive change to its approval to operate. Specifically, Respondent listed two unapproved degree programs, the Bachelor of

Theology and Master of Arts, in the catalog and School Performance Fact Sheet (SPFS), without obtaining prior authorization from the Bureau to offer such educational programs to the public.

51. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71715, subdivision (b) and section 71850, subdivision (a) in that Respondent did not provide evidence to document that the instruction offered leads to the achievement of the learning objectives of each course. Specifically, Respondent failed to provide documentation regarding the admission requirements, information regarding the ability-to-benefit examination, the types and amount of general education required, the title of the educational programs and other components of instruction offered, graduation requirements, and identifying each occupation and job title to which each educational program is represented to lead. Further, Respondent has not demonstrated that its undergraduate degree program meets the minimum requirements appropriate to the level and type of degree given.

FOURTH CAUSE FOR DENIAL OF APPLICATION

(Educational Programs)

- 52. Respondent's application is subject to denial under section 94885, subdivision (a)(1) of the Code and California Code of Regulations, title 5, section 71710 in that Respondent is in violation of the minimum operating standard because it did not provide evidence that the contents of the educational program can achieve its stated objective(s) nor has it demonstrated that it created syllabi that complies with all of the mandatory provisions pursuant to California Code of Regulations, title 5, section 71710, subdivision (c).
- 53. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71865 in that Respondent has not provided evidence that any of its graduate-level degree program curricula meets the minimum educational requirements that are necessary to confer a graduate degree. Specifically, Respondent failed to fully comply with the mandatory provisions pursuant to California Code of Regulations, title 5, section 71865 with respect to its graduate degree programs in Master of Arts in Ministry, Master of Arts in Divinity, and Doctor of Ministry.
 - 54. Respondent's application is subject to denial under California Code of Regulations,

title 5, section 71710, subdivision (d) in that Respondent has not demonstrated that it provides sufficient library and other learning resources to meet and support the instructional needs of students that conduct academic research at the Bachelor's level.

FIFTH CAUSE FOR DENIAL OF APPLICATION

(Faculty)

- 55. Respondent's application is subject to denial under section 94885, subdivision (a)(5) of the Code and California Code of Regulations title 5, section 71720, subdivision (a) in that Respondent provided insufficient evidence that it contracted with duly qualified faculty and failed to demonstrate that it maintains records documenting that each faculty member is duly qualified and was qualified to perform the duties to which the faculty member was assigned, including providing instruction and evaluating learning outcomes.
- 56. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71720, subdivision (a)(2) in that Respondent failed to demonstrate that it developed and implemented written policies and procedures providing for the participation by duly qualified faculty in conducting of research, development of curricula, academic planning, enforcement of standards of academic quality, pursuit of academic matters related to Respondent's mission and objectives, establishment of criteria for contracting with new faculty, and evaluation of faculty credentials.
- 57. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71720, subdivision (a)(3) in that Respondent failed to demonstrate that it employs a sufficient number of faculty members to provide instruction in its educational programs.

SIXTH CAUSE FOR DENIAL OF APPLICATION

(Catalog)

58. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71810, subdivision (b)(1) in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include the specific beginning and end dates defining the time period covered by the catalog.

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- 59. Respondent's application is subject to denial under section 94909, subdivision (a)(2) of the Code in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include a statement in its catalog that Respondent is a private institution, Respondent did not include a statement in its catalog that it is approved to operate by the Bureau, and Respondent did not include a clear and conspicuous statement that approval to operate means compliance with state standards as set forth in this chapter.
- 60. Respondent's application is subject to denial under section 94909, subdivision (a)(12) of the Code in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include a statement in its catalog specifying all components of the required bankruptcy disclosure.
- 61. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71810, subdivision (b)(9) in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include a description of the facilities and of the types of equipment and materials that will be used for instruction.
- 62. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71810, subdivision (b)(10) in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include a description of library and other learning resources and the procedures for students to access those resources.
- 63. Respondent's application is subject to denial under section 94909, subdivision (a)(3)(A) of the Code in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include the specific required language directing students to the Bureau for unanswered questions.
- 64. Respondent's application is subject to denial under section 94909, subdivision (a)(3)(B) of the Code in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include specific required language encouraging students to review the catalog and the School Performance Fact Sheet prior to signing an enrollment agreement.
 - 65. Respondent's application is subject to denial under section 94909, subdivision

(a)(3)(C) of the Code in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include specific required language referring individuals wishing to file a complaint about Respondent to the Bureau.

- 66. Respondent's application is subject to denial under section 94909, subdivision (a)(15) of the Code in that Respondent did not include the minimum requirements for a school catalog because Respondent did not include specific required language in its catalog that addresses transferability of credits and credentials.
- 67. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71775.5, subdivisions (a) and (c)(1), in that Respondent failed to provide students with the Notice to Prospective Degree Program Students disclosure where each degree program is described and failed to include the dates by which Respondent is required to achieve preaccreditation and full accreditation.
- 68. Respondent's application is subject to denial under section 94909, subdivision
 (a)(8)(A) of the Code and California Code of Regulations, title 5, section 71770, subdivisions (a) and (b) in that Respondent failed to include the minimum requirements for a school catalog because Respondent did not include a detailed description of institutional policies in admission policies, admissions requirements for ability-to-benefit students, and a list describing any transfer or articulation agreements. Moreover, Respondent did not disclose whether or not it had entered into an articulation or transfer agreement with any other college or university.
- 69. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71810, subdivision (b)(7) and section 71770, subdivision (c) in that Respondent did not include its policy on the award of credit for prior experiential learning experience, including assessment policies and procedures, provisions for appeal, and all charges that a student may be required to pay.
- 70. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71810, subdivision (b)(4) in that Respondent did not include language proficiency information, including the level of English language proficiency required of students, the kind of documentation of proficiency that will be accepted, whether English language services are

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provide, and (if so) the nature of the service and its cost.

- Respondent's application is subject to denial under California Code of Regulations, title 5, section 71810, subdivision (b)(5) in that Respondent did not submit a catalog that included information regarding whether or not any instruction will occur in a language other than English and, if so, the level of proficiency required and the kind of documentation of proficiency that will be accepted.
- 72. Respondent's application is subject to denial under section 94909, subdivision (a)(5) of the Code in that Respondent did not include a description of the programs offered and a description of the instruction provided in each of the courses offered by Respondent, the requirements for completion of each program, including required courses, any final tests or examinations, any required internships or externships, and the total number of credit hours, clock hours, or other increments required for completion.
- Respondent's application is subject to denial under section 94909, subdivision (a)(16) and section 94897, subdivision (p) of the Code in that Respondent did not include in the catalog, a statement specifying whether Respondent or any of its degree programs are accredited by an accrediting agency recognized by the United States Department of Education, and further did not disclose the known limitations of the degree.
- Respondent's application is subject to denial under section 94909, subdivision (a)(9) of the Code in that Respondent did not submit a catalog that contained a schedule of total charges for a period of attendance and an estimated schedule of total charges for the entire educational program.
- 75. Respondent's application is subject to denial under section 94909, subdivision (a)(14) of the Code and California Code of Regulations, title 5, section 76215, subdivisions (a) and (b) in that Respondent did not submit a catalog that contained the specific required language related to the Student Tuition Recovery Fund (STRF). Specifically, the catalog did not include information regarding a description of the student's rights and responsibilities with respect to the STRF, a statement that specifies that it is a state requirement that a student who pays tuition is required to pay a state-imposed assessment for the STRF, and a statement that describes the purpose and

operation of the STRF and the requirements for filing a claim against the STRF.

- 76. Respondent's application is subject to denial under section 94909, subdivision (a)(8)(B) and section 94920, subdivisions (a), (b), and (d) of the Code, and California Code of Regulations, title 5, section 71750 in that Respondent did not submit a catalog that contained a withdrawal and refund policy that fully complies with the mandatory provisions.
- 77. Respondent's application is subject to denial under section 94909, subdivision (a)(6) of the Code in that Respondent did not include information regarding whether or not the programs are designed to lead to positions in a profession that require state licensure and what specific licensed positions any program is designed to lead to.
- 78. Respondent's application is subject to denial under section 94909, subdivision (a)(7) of the Code in that Respondent did not include each faculty member's individual qualifications in its catalog.
- 79. Respondent's application is subject to denial under section 94909, subdivision (a)(10) of the Code in that Respondent did not submit a catalog that contained a clear statement indicating whether Respondent participates in federal and state financial aid programs, and, if so, all consumer information that is required to be disclosed to the student pursuant to federal and state financial aid programs.
- 80. Respondent's application is subject to denial under section 94909, subdivision (a)(11) of the Code in that Respondent did not submit a catalog that contained the mandatory loan disclosure information. Specifically, the catalog did not specify that, if a student obtains a loan to pay for an educational program, the student will have to repay the full amount of the loan plus interest, less the amount of any refund, and that if the student receives federal student financial aid funds, the student is entitled to a refund of the money not paid from federal financial aid funds.
- 81. Respondent's application is subject to denial under California Code of Regulations, title 5, section 71810, subdivision (b)(6) in that Respondent did not provide a catalog that includes Respondent's policies and practices regarding any form of financial aid. Specifically, the catalog did not provide any details on what types of financial aid is provided, how students

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Respondent's policy on the retention of student and institutional record.

1	SEVENTH CAUSE FOR DENIAL OF APPLICATION		
2	(Website)		
3	87. Respondent's application is subject to denial under section 94913, subdivision (a) of		
4	the Code and California Code of Regulations, title 5, section 74117 in that Respondent's website		
5	does not include a current school catalog		
6	EIGHTH CAUSE FOR DENIAL OF APPLICATION		
7	(School Performance Fact Sheet)		
8	88. The institution did not provide School Performance Fact Sheets for 2013 that are in		
9	compliance with regulatory requirements.		
10	89. The institution did not provide School Performance Fact Sheets for 2014 that are in		
11	compliance with regulatory requirements. The SPFS has incorrect calculations. The graduation		
12	percentage is miscalculated. The SPFS is in the incorrect format.		
13	90. The institution did not provide School Performance Fact Sheets for 2015 that are in		
14	compliance with regulatory requirements. The SPFS is in the incorrect format. The financials		
15	provided are missing the Cash Flow Statement and Balance Sheet.		
16	NINTH CAUSE FOR DENIAL OF APPLICATION		
17	(Annual Reports)		
18	91. Respondent's application is subject to denial under section 94934, subdivision (a) of		
19	the Code and California Code of Regulations, title 5, section 74110 in that Respondent failed to		
20	submit the following:		
21	a) 2013 Annual Report: SPFS, catalog, and financial statements;		
22	b)2014 Annual Report: SPFS, catalog, and financial statements;		
23	c) 2015 Annual Report: incorrect format; and		
24	d)2016 Annual Report: inconsistent data.		
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TENTH CAUSE FOR DENIAL OF APPLICATION

(Student Tuition Recovery Fund Assessments)

92. Respondent's application is subject to denial under California Code of Regulations, title 5, section 76120, subdivision (a) and 76130 in that Respondent failed to remit STRF assessments for all 4 quarters in 2010.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Director of the Department of Consumer Affairs issue a decision:

- Denying the application of California International Theological Seminary for an Approval to Operate an Institution Non-Accredited; and
 - 2. Taking such other and further action as deemed necessary and proper.

DATED: 6/25/19

DR. MICHAEL MARION, JR.

Chief

Bureau for Private Postsecondary Education

Department of Consumer Affairs

State of California

Complainant

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